



CITY COUNCIL WORK SESSION

Tuesday, May 12, 2026 | 4:00 PM
2nd Floor Training Room - City Hall
900 Church Street
Lynchburg, VA 24504

AGENDA

- I. **Welcome** *Larry Taylor, Mayor*
- II. **Work Session Agenda Overview** *Wynter C. Benda, City Manager*
- III. **Business Item Briefing(s)**
 - III.1. CDBG and HOME Program Draft Annual Action Plan
 - III.2. 2026 School Board Appointment Process
- IV. **Work Session Agenda Items**
 - IV.3. Flock Technology Overview
 - IV.4. Summer Youth Activities
 - IV.5. Councilmember Misjuns: Review of Liberty University Enrollment Projection Used in Recent Bond Rating Presentations
- V. **Roll Call**
 - V.6. Councilmember Timmer: Discussion and consideration of a resolution directing corrective self-disclosure and remedial actions concerning inaccurate enrollment and population-growth projections communicated to credit-rating agencies in connection with the City's Series 2026 General Obligation Bonds.
- VI. **Closed Session**



AGENDA ITEM SUMMARY

MEETING DATE

May 12, 2026

PRESENTED BY

Melva Walker, Grants Manager

AGENDA ITEM # III.1

CDBG and HOME Program Draft Annual Action Plan

RECOMMENDATION

This item will appear for City Council vote on the May 26, 2026, Public Hearing agenda. Approval of the Fiscal Year (FY) 2027 (Program Year 2026) Community Development Block Grant (CDBG) and HOME Program Annual Action Plan (AAP).

SUMMARY

The Department of Housing and Urban Development (HUD) requires local governments, which receive Federal Community Planning and Development (CPD) formula block grant funds, to prepare an Annual Action Plan as a component of the approved 2025-2029 Five-Year Consolidated Plan. The Plan outlines the City's needs, goals, and objectives for community development (both housing and non-housing areas). The Plan has been prepared and consists of the required components, including the CDBG and HOME projects that will be implemented during the upcoming program year to address the identified needs and objectives.

PRIOR ACTION(S)

January 27, 2026: Public hearing and approval of the 2025-2029 Consolidated Plan Goals for FY 2027 Annual Action Plan
March 23, 2026: Community Development Advisory Committee (CDAC) Meeting
April 28, 2026: Public hearing and approval of the CDAC project recommendations for the CDBG and HOME Program

FISCAL IMPACT

FY 2027 Entitlements:
CDBG — \$769,831 — increase of \$18,852 from FY 2026
HOME — \$324,752.94 — Increase of \$4,234.98 from FY 2026
CDBG - \$8,485.58 Reprogrammed Funds (Jefferson Park Improvements Project and Program Administration)

CONTACT(S)

Melva Walker, Grants Manager

ATTACHMENT(S)

1. Presentation
2. Program Year 2026 Fiscal Year 2027 Annual Action Plan Draft

REVIEWED BY



William Martin, Community Development Director

Date: May 05, 2026



Kent White, Assistant City Manager

Date: May 05, 2026



Alicia Finney-Andrews, Clerk of Council

Date: May 07, 2026

**FISCAL YEAR (FY) 2027
PROGRAM YEAR (PY) 2026
COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)
AND HOME PROGRAM
DRAFT ANNUAL ACTION PLAN**

May 12, 2026



Community Development Block Grant (CDBG)
HOME Program



DRAFT
ANNUAL ACTION PLAN
FY 2027 (July 1, 2026 – June 30, 2027)

EXPECTED ACTION

- **Public Hearing – May 26, 2026**
- **Approve Fiscal Year 2027 (Program Year 2026) Annual Action Plan**

PURPOSE & ACTION

The Plan outlines the needs, goals, and objectives for community development including housing and non-housing areas. The Plan includes all of the required components and the Community Development Advisory Committee (CDAC) recommended CDBG and HOME Program projects approved by City Council at the public hearing conducted on April 28th.

The required 30-day public comment period for the Plan began on April 24th and will conclude at the public hearing scheduled for May 26th.



THE CITY OF
LYNCHBURG

Community Development Block Grant (CDBG) HOME Program



DRAFT

Program Year 2026 | Fiscal Year 2027

Annual Action Plan | July 1, 2026 - June 30, 2027

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Lynchburg receives an annual entitlement allocation of funding from the U. S. Department of Housing and Urban Development (HUD) to be used for the benefit of low-income persons or neighborhoods. The funding is based on a formula and several community development factors including population, the extent of poverty, housing overcrowding, and slower population growth in relationship to other metropolitan areas.

The City of Lynchburg receives two different entitlement grants from HUD, the Community Development Block Grant (CDBG) and the HOME Investment Partnerships Program Grant. The City uses these funds to leverage other public and private funding towards community development and housing projects.

The City of Lynchburg, as an entitlement jurisdiction in the CDBG and HOME Programs, is required by HUD to submit a consolidated plan every five years. The Consolidated Plan defines a specific course of action to meet the community development and housing needs for the citizens of Lynchburg. It integrates economic, physical, environmental, community and human development in a comprehensive and coordinated fashion so that the City, Lynchburg Redevelopment and Housing Authority (LRHA), and nonprofit organizations can work together to assist in meeting the needs of families and/or individuals.

The strategic plan in this document also sets forth program goals, specific objectives, annual goals, and benchmarks for measuring progress. In so doing, it helps the City and citizens keep track of results and learn what works in the community.

This Consolidated Plan corresponds to the City's five fiscal years, which began July 1, 2025 and ends June 30, 2029. Once a year, City staff writes an Action Plan. The Action Plan outlines projects and the amount of funding that will go towards the goals outlined in the Consolidated Plan. At the conclusion of each fiscal year, City staff writes a final report, called the Consolidated Annual Performance and Evaluation Report (CAPER), to report the progress towards the Consolidated Plan goals and accomplishments by project.

The CDBG and HOME funding allocations have been trending downwards and that trend is expected to continue. However, this Plan considers the increasing importance of identifying and prioritizing the most critical needs to be addressed with CDBG and HOME Program funds.

NOTE: This report covers the Fiscal Year (FY) 2027/Program Year (PY) 2026 Annual Action Plan (AAP) and is for the period from July 1, 2026 through June 30, 2025. * The AAP is presented in a format that is

prescribed by HUD. Data and narratives are entered into a federal database system called the Integrated Disbursement and Information System (IDIS) and the AAP is then downloaded into a Word format. The AAP template in IDIS has a series of prescribed narratives and questions that align with the CDBG and HOME Program Consolidated Plan program regulations. The report you are reviewing is the result of that data entry process and is the prescribed and recommended format by HUD.

DRAFT

2. Summarize the objectives and outcomes identified in the Plan

The Strategic Plan provides a framework to address the needs of the City for the next five years using Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME). The primary objective of the CDBG and HOME Program is to continue to develop viable urban communities through decent housing, suitable living environments and expanded economic opportunities for low- and moderate-income persons.

All future activities funded in the next five years will support at least one objective and one outcome. The City's framework for realizing the objectives and outcomes include the following goals:

Housing Goals

- Support initiatives to increase permanent affordable housing in the rental markets. Increase the number of owner-occupied units. Emphasis to be placed on creating affordable units for all income levels.
- Support the preservation of affordable housing in both the rental and sales markets, including the rehabilitation of substandard housing.
- Support efforts for the identification and remediation of rental housing in substandard conditions.

Non-Housing Goals

- Support the improvements to public facilities and infrastructure.
- Support efforts for the removal and redevelopment of dilapidated and condemned structures to eliminate neighborhood deterioration, blight, and blighting influences.
- Support neighborhood partnerships that facilitate self-sufficiency and enable families and individuals to maintain their housing, remain in their neighborhoods, and age in place.
- Support efforts that align with the goals of the City's economic development plans to improve the economic base, job skills, and health of the community.
- Promote public service activities which support the healthy development of the City's at-risk youth, adults, and families.
- Support efforts to develop, sustain, and coordinate a comprehensive, seamless system of services for homeless citizens to move the homeless population toward obtaining permanent housing.
- Support efforts to remove barriers to escape poverty and strengthen low-income households and families.

3. Evaluation of past performance (Program Year (PY) 2024; Fiscal Year (FY) 2025

The following is a summary of the City’s past performance as reported to HUD in the Consolidated Annual Performance Report (CAPER) for overall performance in Program Year (PY) 2024, Fiscal Year (FY) 2025.

CDBG Program- In Program Year 2024, 97.31% (\$694,852.71) of the CDBG funds were expended on activities that benefited Low-to-Moderate (LMI) persons within the City. With this amount the City was above the minimum threshold of 70% set in Section 24 Code of Federal Regulations (CFR) 570.901(a).

There was 20% (\$144,525) of Lynchburg’s CDBG allocation and prior years' funding expended on planning and administration, which was within the maximum of 20% allowed according to 24 CFR 570.206(g).

There was 12.60% (\$91,054.85) of Lynchburg’s CDBG allocation and prior years' funding expended for Public Service activities; therefore, the City was under the maximum of 15% mandated by Section 24 CFR 570.201(e).

CDBG - Improve the City's Infrastructure – The City has committed CDBG and Capital Improvement funds to a variety of public infrastructure projects in the targeted neighborhood areas and is recognizing considerable private development interest as a result.

The Diamond Hill Neighborhood Plan builds upon recent public investments in the neighborhood – Diamond Hill Neighborhood Center Renewal Project (Fiscal Year 2019), Strong Neighborhood Alliance project (Fiscal Year 2022), and Grace Street Retaining Wall Project (Fiscal Year 2022) – and seeks to celebrate the unique neighborhood character while also recognizing areas for improvement. There were CDBG funds allocated for the Diamond Hill Improvement Project on Pierce Street within the Diamond Hill Neighborhood. This project is being completed in conjunction with the City’s combined sewer overflow project on Pierce Street. Once the overflow project has been completed, the CDBG funds allocated for the Diamond Hill Improvement project will provide for the installation of pedestrian and landscaping improvements on Pierce Street. There was \$3,937 expended in CDBG funds for the design of these improvements in PY 2024.

The Water Resources Department operates the Combined Sewer Overflow (“CSO”) Program, the largest of all the City’s capital improvement programs. This program reduces the volume and frequency of overflows from the City’s combined sewer system. Thus far, the Program has spent \$48 million of local funding (provided by sewer fees); \$171 million in State funding (VCWRLF loans); \$96 million in federal and state grants; and \$19 million in American Recovery and Reinvestment Act (ARRA) stimulus funding. Based on the approved Long-Term Control Plan it is estimated that the remaining cost to complete the program is approximately \$91 million. City of Lynchburg has been awarded two grants totaling \$50 million from the American Rescue Plan (ARPA) to be used for the CSO Program. Although the Consent Special Order does not specify a completion date, Lynchburg’s CSO Program could be complete as soon

as December, 2029. Actual completion date will be largely dependent on available funding and project schedules.

Other notable Water Resources Department projects that are currently under construction or construction beginning in FY 2026 are the following: 1) Blackwater CSO Tunnel, \$104 million 2) Water Service Line Lead and Copper Inventory and Replacement - \$11.4 3) Downtown Area Business Improvements Phase IV - \$6.9 million, 4) Richland Hills Sewer Extension - \$10.9 million 5) Water Resource Recovery Facility Sludge Holding Tank - \$6.1 million 5) College Park Stormwater Improvements - \$3.0 million.

CDBG - Public Improvements/Facilities - In PY 2024 there was \$478,105 of CDBG funds allocated for the Diamond Hill Neighborhood Plan – Phase 1 Improvements project (Diamond Hill Schoolyard). The Dunbar Community Schoolyard project is a common-sense and cost-effective solution to increasing access to park space in the neighborhood. A community schoolyard is a safe, green, and inviting campus, open to the public after school and on weekends. By establishing Dunbar campus as a community schoolyard, the shared public space is transformed into a positive place for youth, families, and neighbors. The addition of Dunbar campus as a community schoolyard would result in access to park space within a 10-minute walk of 75% of Diamond Hill Neighborhood residences. The CDBG funds will be used to increase the community park space and improve the school campus by creating safe pedestrian walkways, incorporating seating, investing in low-maintenance landscaping, and enhancing recreational opportunities. In PY 2024 there was \$16,374 expended on design for this project.

In PY 2021, there was \$512,607 allocated for the Jefferson Park Revitalization Improvements project. During PY 2021, the design for Phase I of the park improvements was completed. Phase I focused on the southeast side of the park, the part that is most accessible to the neighborhood, and included improvements that will have an immediate impact. Design included a new basketball court, stair improvements to the old amphitheater, a small loop trail in the park, neighborhood “patio” with a pavilion on the former tennis court, park lighting, and the required stormwater management. Additionally, a new basketball court with a community-chosen mural on the surface was installed.

During PY 2023, the design for the Court Plaza construction project was completed, sent out to bid, and a contractor was chosen. The following items are planned to be completed: plaza improvements to include shelter, minor furnishings, fencing and lighting; walkway improvements to and around the plaza, main park improvements to include a walking path around the perimeter of the park area, landscaping, stormwater measures, and some lighting; and improvements including new stairs and rails to the amphitheater seating area and cleanup and repair of that space. Construction on the project began in Spring 2024 and was completed in Spring 2025. There was \$562,395 expended for this activity in PY 2024.

In PY 2022 the City expended \$1,450,693 of CDBG Section 108 loan proceeds for the acquisition of 3413 and 3415 Odd Fellows Road. This City project consisted of land acquisition, design and construction of a modern, state-of-the-art building to meet the current and future law enforcement needs for the City.

The main building is three stories tall and is 93,991 square feet in area. The scope of work included the entire site development – stormwater, utility infrastructure, site grading, parking facilities (including a separate rolling asset building), site security, lighting, landscaping, and building construction – foundation and structure to the roof including all systems and finishes necessary to operate the building as a Police Department. The project was completed in February 2025. The Police Department employees have occupied the building, and it is now operational. The total project costs were approximately \$50 million.

HOME - Increase permanent affordable housing in the rental market - Rush Homes received \$95,000 of PY 2018, \$70,000 of PY 2019, \$413,140 of PY 2020, \$150,000 of PY 2021, and \$200,000 of PY 2022 of HOME Program funds for its Community Housing Development Organization (CHDO) rental housing project. Florida Terrace was a new construction, affordable multifamily housing development. The subject property is located at 2117 Florida Avenue directly off the Campbell Avenue corridor. The construction of this project was completed in Program Year 2023; however, the leasing of the 11 HOME units were completed in Program Year 2024. There are three (3) “low” income and eight (8) “high” HOME units. This project provides 31 additional housing units for special needs persons and low income. In addition, the Florida Terrace Apartments project, located in Census Tract 19, greatly improved the sustainability and appearance of the neighborhood. This project is not only an asset to the neighborhood and the persons it will serve but was an excellent public/private partnership that will benefit the community for many years to come.

The project provides housing and an independent lifestyle for people with disabilities in an accessible residential portion of the City. Affordable housing in urban areas remains a challenge in Central Virginia, especially so for disabled citizens, and the housing units within this project provide updated housing options for City residents in a relatively commercial portion of the City.

HOME - Increase the number of owner-occupied units - Funding for the Greater Lynchburg Habitat for Humanity’s (GLHFH) Knott Street Development project subsidized the development costs for nine (9) parcels and homes, all of which will be sold to income-eligible families. There was \$270,000 allocated of PY 2020, \$208,425 of PY 2021, and \$152,865 of PY 2022 HOME Program funds for this project. The development for this project has been completed and included the costs for building the streets, sidewalks, waterline and sewer connections, clearing of trees and other required appurtenances. All the HOME funds allocated for this project have been expended. Habitat for Humanity began construction of the housing units within this development in PY 2023. In Program Year 2025 there will be \$10,000 of HOME Program funds provided to GLHFH to assist with the construction of four (4) of the remaining housing units within this development.

The City increased the number of owner-occupied units by six (6) during PY 2024. The City's partnership with GLHFH provided Homebuyer Homeownership for three (3) units through its Down Payment Assistance project to eligible clients for the purchase of homes constructed at 1511, 1517, and 1519 Knott Street. In PY 2024, \$114,304 in HOME Program funds allocated to GLHFH for down payment assistance. During this reporting period, GLHFH expended \$57,968 for down payment assistance to the homebuyers. The City's partnership with Lynchburg Community Action Group (Lyn-CAG) provided

Homebuyer Homeownership for three (3) units through its First Time Homebuyer Down Payment Assistance project to eligible clients for the purchase of homes at 1 Powhatan Street, 1943 Cleveland Avenue, and 314 Bay Street. In PY 2024, there were \$89,304 in HOME Program funds allocated to Lyn-CAG for down payment assistance. During this reporting period, Lyn-CAG spent \$34,529 on down payment assistance to the homebuyers.

Lynchburg Redevelopment and Housing Authority (LRHA) has acquired the property at 302 Smyth Street to construct a new affordable housing unit. During Program Year 2024 the environmental review record was completed. LRHA plans to construct a new housing unit in Program Year 2025 with HOME Program funds and other financial resources.

CDBG - Rehabilitate substandard housing units - In PY 2022 Lynchburg Redevelopment and Housing Authority (LRHA) was allocated \$100,000 in CDBG funds for the LRHA Enhance and Preserve (LEAP) Revitalization Project. This project addresses neighborhood properties in need of renovation and/or rehabilitation to provide affordable housing within the neighborhood. During PY 2023, LRHA acquired the property at 1704 2nd Street for \$100,000. The housing unit on this property has been rehabilitated and is rented to a low-to-moderate income household.

During this reporting period, there was one (1) rental unit rehabilitated by private landlords through the Rental Rehabilitation Program at LRHA. The property was located at 212 Amherst Street. In Program Year 2024, \$4,411 of CDBG funds were expended for the rental rehabilitation of this property. The landlord successfully rehabilitated the unit at a total cost of \$8,823, and the housing unit on this property is now occupied by an eligible, low-to-moderate income household.

CDBG -Public Services - Through the Coordinated Homeless Intake and Assessment (CHIA) project, a uniform intake tool was developed to quickly assess individual and family needs and assure they are diverted from the homeless response system or expeditiously placed in the most appropriate housing program. CHIA assisted 2,637 people (though only 1,826 individuals provided demographic information) and expended \$54,706 during Program Year 2024.

During PY 2022, LRHA staff provided the public and local organizations with information regarding housing, local resources for housing, and how to apply for numerous services and programs. The AHRC utilized a new web-based software program that simplified the affordable housing world in searching, applying, managing and reporting on available housing in the Lynchburg area. In PY 2022, staff assisted approximately 718 persons through visits to the AHRC, telephone calls, and email. This project was allocated \$42,788 in CDBG funds for Program Year 2021. In PY 2022, the AHRC expended the remaining funds of \$22,912 allocated in PY 2021, completing this activity.

The Lead Agency for the Central Virginia Continuum of Care, Miriam's House, in partnership with the City Department of Human Services, utilized CDBG funds in support of services to assist individuals experiencing a housing crisis that are further complicated by extreme temperatures. The U.S.

Department of Housing and Urban Development (HUD) Homeless Management Information Center identified a 322 percent increase in unsheltered homelessness from 2019 to 2023 in Lynchburg. The CVCoC through Miriam's House published a notice to request proposals for the warming shelter in Fall 2024. The Salvation Army applied and were approved by the CVCoC Board to begin providing a warming shelter in January 2025. Through CDBG funding, the Extreme Weather Center served 105 people seeking shelter during the winter season from January 2025 through March 2025. The Extreme Weather Center expended \$24,796.09 in CDBG funds during Project Year 2024.

4. Summary of Citizen Participation Process and consultation process

The planning process for the preparation of the Five-Year Consolidated Plan and FY 2025 Annual Action Plan included the following distinct elements:

- Focus group sessions with representatives from City government (staff), non-profit organizations, and other service providers to gain stakeholder input on the identification of City needs.
- Additional meetings and interviews with City departmental staff and other provider agencies and stakeholders throughout the planning process to understand the current scope of programs, issues, and concerns. The one-on-one conversations helped **to develop strategies to address the community needs that were identified in the focus group sessions.**
- **Review of existing community development-related planning documents, including the City of Lynchburg's 2030 Comprehensive Plan.**
- There was one public meeting conducted by the Community Development Advisory Committee (CDAC) and three public hearings conducted by City Council for the FY 2025 Annual Action Plan to review the housing and non-housing goals and the proposed project applications. Public notices were published in the local newspaper, *The News and Advance*, along with notifying community organizations through electronic mail and social media.

5. Summary of public comments

On January 27, 2026, City Council conducted a public hearing to receive citizens' comments concerning the Community Development Block Grant (CDBG) and HOME Program housing and non-housing goals for the FY 2027 Annual Action Plan. At the public hearing, City staff gave a summary of the proposed goals. There was no one present who wished to speak to this item, and the public hearing was closed. City Council approved the goals.

On March 23, 2026, the Community Development Advisory Committee (CDAC) held a public meeting to review submitted CDBG and HOME Program applications and formulate recommendations for consideration by City Council regarding the anticipated allocation of \$759,464.58 in CDBG entitlement, and reprogrammable funds and \$320,517.96 in HOME Program entitlement and reprogrammable funds. There were representatives from the various agencies that had submitted project applications present at this meeting. CDAC members reviewed each application and asked questions of the respective agency representatives for clarifications. At the conclusion of the meeting, the Committee unanimously agreed on the recommended projects for the CDBG and HOME Program that would be submitted to City Council for approval.

On April 28, 2026, City Council will conduct a public hearing to receive public input and adopt the proposed FY 2027 CDBG and HOME Program projects.

On May 26, 2026, City Council will conduct a public hearing to accept comments regarding the draft FY 2027 Annual Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them
N/A

7. Summary

The public participation in FY 2027 Annual Action Plan carried general themes of the need for goals that would provide for programs and activities that serve the homeless and persons in poverty; provide education awareness activities to guide persons in securing homeownership through pre- and post-counseling, maintaining/retaining their homes and down payment assistance; and provide affordable rental housing for low-to-moderate income persons and persons with disabilities.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	LYNCHBURG	Community Development/Grants Administration
HOME Administrator	LYNCHBURG	Community Development/Grants Administration

Table 1 – Responsible Agencies

Narrative (optional)

The City of Lynchburg's Community Development Grants Administration Office is the lead agency for the preparation of the Consolidated Plan.

Consolidated Plan Public Contact Information

City of Lynchburg
Department of Community Development
Grants Administration Office
900 Church Street
Lynchburg, VA 24504
Contact: Melva C. Walker, Grants Manager
Phone: 434.455.3916

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City of Lynchburg utilized an outreach effort to maximize input from stakeholders. This outreach effort included the Community Development Advisory Committee (CDAC) meeting, public meetings, and published meeting notices and social media avenues (City's website and Grants Administration website).

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

To ensure the participation of and coordination between public and private agencies, the Grants Administration staff sent informational material and written communication to community organizations for preliminary discussions on the Plan and the needs of the citizens of Lynchburg. Some of the agencies contacted included: Lynchburg Redevelopment and Housing Authority (LRHA), Lynchburg Health Department, Johnson Health Center, Lynchburg Department of Human Services, Miriam's House, The Gateway, Inc., Rush Homes, Central Virginia Continuum of Care, City of Lynchburg Office of Economic Development, Lynchburg Community Action Group, United Way of Central Virginia, Region 2000, and Divisions of Neighborhood Services/Code Enforcement and Inspections within the Department of Community Development.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Lynchburg is a member of the Central Virginia Continuum of Care (CVCoC), which is a regional group of agencies that focuses on issues pertaining to homelessness. Through the participation of the members of the CVCoC the agency can more effectively address the needs of homeless individuals and families, including the following: homelessness prevention; outreach/assessment (i.e. case management); emergency services; transitional housing; and permanent supportive housing. In addition, the City along with the CVCoC, and Miriam's House as the lead agency, has a partnership with Lynchburg Redevelopment and Housing Authority (LRHA) for a Homeless Intake Coordinator position to provide a coordinated intake process for homeless persons. This position and the coordinated intake process provide a higher level of coordination with the CVCoC to address the needs of homeless persons.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Lynchburg does not receive Emergency Solutions Grant (ESG) funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	LYNCHBURG REDEVELOPMENT AND HOUSING AUTHORITY (LRHA)
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lynchburg Redevelopment and Housing Authority (LRHA), the Public Housing Authority (PHA), was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency should include improved access to affordable housing for low-to-moderate income persons.
2	Agency/Group/Organization	Rush Homes, Inc.
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Housing needs- persons with disabilities
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Rush Homes was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency should include improved access to affordable housing for disabled, low-to-moderate income persons.
3	Agency/Group/Organization	GREATER LYNCHBURG HABITAT FOR HUMANITY
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy Low-to-moderate income families

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Greater Lynchburg Habitat for Humanity (GLHFH) was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency should include improved access to affordable housing for low-to-moderate income persons.
4	Agency/Group/Organization	LYNCHBURG COMMUNITY ACTION GROUP, INC. (LYN-CAG)
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with HIV/AIDS Services-homeless Services-Education Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lyn-CAG was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency should include: improved access to affordable housing, rehabilitation to owner-occupied housing, and the availability of community and housing services for low-to-moderate income persons.

5	Agency/Group/Organization	LYNCHBURG COVENANT FELLOWSHIP
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lynchburg Covenant Fellowship (LCF) was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency should include improved access to affordable housing and the availability of housing for low-to-moderate income persons and the elderly.
6	Agency/Group/Organization	BOYS AND GIRLS CLUB OF GREATER LYNCHBURG
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Boys and Girls Club of Greater Lynchburg was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the partnership with the Lynchburg Police Department improves neighborhood organizations and the relationship with youth in the community.
7	Agency/Group/Organization	LYNCHBURG POLICE DEPARTMENT
	Agency/Group/Organization Type	Other government - Local Collaborate with Boys and Girls Club programs
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Lynchburg Police Department was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with the Lynchburg Police Department improves the neighborhood organizations and watches that the officers participate in for prevention of crime and provide safety to the neighborhoods and in its collaboration with the Boys and Girls Club working with youth.
8	Agency/Group/Organization	Lynchburg Parks and Recreation
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Recreational activities
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City's Parks and Recreation Department was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan include the consultation with this agency should include access to recreational activities for youth and adults in the low-moderate income population. Public facility improvements for the Neighborhood Centers and parks.
9	Agency/Group/Organization	FREE CLINIC OF CENTRAL VIRGINIA
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Free Clinic of Central Virginia was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency will include health and wellness services to offer low-moderate income persons to increase healthy living.
10	Agency/Group/Organization	Central Virginia Health Department
	Agency/Group/Organization Type	Services-Health Health Agency

	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Central Virginia Health Department was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency will include health and wellness services to offer low-moderate income persons to increase healthy living.
11	Agency/Group/Organization	Johnson Health Center
	Agency/Group/Organization Type	Services-Health Health Agency
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Johnson Health Center was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency will include health and wellness services to offer low-moderate income persons to increase healthy living.
12	Agency/Group/Organization	Centra Foundation
	Agency/Group/Organization Type	Services-Health Regional organization Foundation
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Community health needs of those in poverty
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Centra Foundation was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency will include funding opportunities for the community to increase health and wellness opportunities.
13	Agency/Group/Organization	VIRGINIA'S REGION 2000 LOCAL GOVERNMENT COUNCIL

Agency/Group/Organization Type	Regional organization
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	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Virginia's Region 2000 Local Government Council was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency should include improved regional partnerships to achieve the goals and objectives of the Annual Action Plan.
14	Agency/Group/Organization	LYNCHBURG ASSOCIATION OF REALTORS
	Agency/Group/Organization Type	Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Lynchburg Association of Realtors was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency should include enhancing the opportunities for low-moderate income persons to purchase affordable housing.
15	Agency/Group/Organization	UNITED WAY OF CENTRAL VIRGINIA, INC.
	Agency/Group/Organization Type	Planning organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The United Way of Central Virginia was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency should include improved regional partnerships to achieve the goals and objectives for the Annual Action Plan.
16	Agency/Group/Organization	LYNCHBURG CITY SCHOOLS
	Agency/Group/Organization Type	Services-Children Services-Education Other government - Local

	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Lynchburg City Schools was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency will include improved educational opportunities and partnerships to explore programs to offer for low-moderate income persons to obtain housing and life skills stability.
17	Agency/Group/Organization	Miriam's House
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services - Victims Lead Agency-CVCoC
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Shelter
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Miriam's House was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency will expand affordable housing opportunities for homeless women and children and assist in providing improved public services.
18	Agency/Group/Organization	Lynchburg Area Center for Independent Living
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lynchburg Area Center for Independent Living (LACIL) was consulted through stakeholder interviews, telephone interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the consultation with this agency should include improved access to affordable housing for disabled, low-to-moderate income persons.

19	Agency/Group/Organization	City of Lynchburg Department of Social Services
	Agency/Group/Organization Type	Services - Housing Services-Children Child Welfare Agency Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City's Division of Social Services was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes of the Annual Action Plan including the consultation with this agency should include enhancing availability of services for low-moderate persons to enhance opportunities to bridge out of poverty.
20	Agency/Group/Organization	Blue Ridge Mountains Council- Boy Scouts of America
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Blue Ridge Mountains Council- Boy Scouts of America was consulted through stakeholder interviews, social media, public meetings and public hearings. The outcomes for the Annual Action Plan including the partnership with the City of Lynchburg Parks and Recreation Department improves neighborhood organizations and the relationship with youth in the community.

Identify any Agency Types not consulted and provide rationale for not consulting

City staff is not aware of any agencies that were not contacted to participate in relation to the housing and community development needs for the City.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Central Virginia CoC	Information from the application provided a framework for the homeless needs section.
Analysis of Impediments to Fair Housing (AI)	City of Lynchburg	The Fair Housing Action Plan implementation recommendations from the AI were reviewed for the Annual Action Plan.
The City of Lynchburg Comprehensive Plan 2013	City of Lynchburg	The Comprehensive Plan was reviewed to match the Annual Action Plan goals.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

None

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal setting

On January 27, 2026, City Council conducted a public hearing to receive comments on the housing and non-housing community development goals adopted in the Consolidated Plan for 2025-2029 by City Council on February 25, 2025 regarding the needs common to low- and moderate- income persons and individuals with mental illness, intellectual and physical disabilities, substance abuse or addiction, persons with HIV-Aids, persons that are homeless, and elderly persons. No public comments were received about the goals. City Council adopted the goals for the FY 2027 Annual Action Plan at the public hearing.

The Community Development Advisory Committee (CDAC) conducted a public meeting on March 23, 2026 to review CDBG/HOME allocations and make recommendations for allocations. In accordance with the process outlined in the City's Citizen Participation Plan, a notice was published in The News and Advance on March 6, 2026 stating the purpose of this meeting was to review submitted CDBG and HOME Program applications and formulate recommendations for consideration by City Council regarding the allocation of entitlement and reprogrammable funds.

CDAC and the public were informed that City Council would hold a public hearing on April 28, 2026 on the project recommendations of the CDAC. In addition, a timetable was provided that noted the remaining public meetings that would be held to complete the allocation process and submittal of the Annual Action Plan.

On May 26, 2026, City Council will conduct a public hearing to accept comments regarding the draft FY 2027 Annual Action Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted/broad community	January 27, 2026- City Council public hearing. No comments were received.	No comments were received.	There were no public comments that were not considered by City Council in the approval of the goals for the Annual Action Plan.	www.lynchburgva.gov/city-council-meetings
2	Public Hearing	Non-targeted/broad community	April 28, 2026 City Council public hearing.		There were no public comments that were not considered by City Council.	www.lynchburgva.gov/city-council-meetings
3	Public Hearing	Non-targeted/broad community	May 26, 2026 City Council public hearing.		There were no public comments that were not considered by City Council.	www.lynchburgva.gov/city-council-meetings

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Internet Outreach	<p>Minorities</p> <p>Non-English Speaking - Specify other language: N/A</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>Public notices were posted on the Grants Administration webpage and the City's news webpage for the January 27, 2026 City Council public hearing; for the April 28, 2026 City Council public hearing; and the May 26, 2026 City Council public hearing.</p>		<p>There were no public comments that were considered by City Council.</p>	<p>www.lynchburgva.gov/grants-administration</p>

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Public Meeting	Non-targeted/broad community	March 23, 2026- Public meeting of the Community Development Advisory Committee (CDAC) to review submitted CDBG and HOME Program applications.	Applicants provided an overview of the agency's respective CDBG or HOME Program application.	There were no public comments that were not considered or accepted by CDAC.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1,2)

Introduction

The City of Lynchburg receives Federal Community Development Block Grant and HOME Investment Partnerships Program funds from the U.S. Department of Housing and Urban Development (HUD) on an annual basis. For this Strategic Plan, the City assumes its allocations each year over the five-year period will remain approximately the same and in line with the Program Year 2025 allocation. The Annual Action Plans submitted in each of the subsequent years will reflect actual allocation amounts received.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	769,831.00	0	8,485.58	778,316.58	0	CDBG funds will support housing and non-housing community development in the City of Lynchburg.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	324,752.94	0	0	324,752.94	0	HOME funds will continue to support affordable housing through rehabilitation and new development in the City of Lynchburg.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Lynchburg will continue to partner with other public agencies and nonprofit organization, when feasible, to leverage resources and maximize outcomes in housing and community development to meet the match requirements. In addition to the funding above, such funding may also include:

- Continuum of Care funds under the HEARTH Act
- Low-Income Housing Tax Credits
- State and Local Government Funds
- Private Donations.
- Other Federal Funding

The City follows the HOME Match Contribution Requirement outlined in 24 CFR 92-218-92.200, and provides a detailed HOME Match Report during CAPER submission using the HUD 40107-A. The City will require its developers to provide the 25% matching requirement for HOME developments.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

Discussion

None

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Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase permanent affordable housing in rental	2025	2029	Affordable Housing		Increase access to and quality of affordable housing Housing Rehabilitation	HOME: \$50,000.00	Rental units constructed: 8 Household Housing Unit
2	Increase the number of owner-occupied units	2025	2029	Affordable Housing		Increase access to and quality of affordable housing Housing Rehabilitation	HOME: \$244,752.94	Direct Financial Assistance to Homebuyers: 15 Households Assisted
3	Improve the City's Public Facilities	2025	2029	Non-Housing Community Development		Infrastructure Improvements Public Facility Improvements	CDBG: \$520,841.93	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1965 Persons Assisted

4	Promote public service activities	2025	2029	Non-Homeless Special Needs		Public Services	CDBG: \$115,474.65	Public service activities other than Low/Moderate Income Housing Benefit: 5085 Persons Assisted
5	Provide quality oversight and administration of federal programs	2025	2029	Administration		Planning/Administration	CDBG: \$142,000.00 HOME: \$30,000.00	Other: 2 Other

Table 6 – Goals Summary

Goal Descriptions

Goal Name	Goal Description
Increase Permanent Affordable Rental Housing	Fund activities that expand the supply and improve the condition of housing affordable to lower income households. Fund activities that leverage other public and private resources such as Low-Income Housing Tax Credit projects. Support incentives to increase permanent affordable multifamily rental housing as well as direct assistance to low-income households. Emphasis to be placed on mixed income and inclusive communities.
Increase the number of owner-occupied units	Increasing the number of owner-occupied units through programs such as the Greater Lynchburg Habitat for Humanity and Lynchburg Community Action Group (Lyn-CAG) programs to provide homebuyer assistance, and housing development and the Community Housing Development Organization (CHDO) will stabilize the City's housing stock through new construction. Emphasis to be placed on mixed income and inclusive communities.
Improve the City's Public Facilities	Fund non-housing community development proposals that eliminate a threat to public health and safety and/or expand affordable housing development to include water/sewer projects, drainage projects, sidewalks, street improvements, neighborhood improvements, and solid waste disposal projects.
Promote Public Service Activities	Promote public service activities which support the healthy development of the City's at-risk youth, adults, and families. Promote efforts to remove barriers to escape poverty and strengthen low-income households and families. Promote neighborhood partnerships that facilitate self-sufficiency and enable families and individuals to maintain their housing, remain in their neighborhoods, and age in place. Support efforts to develop, sustain, and coordinate a comprehensive, seamless system of services for homeless citizens to move the homeless population toward obtaining permanent housing.
Provide quality oversight/admin federal programs	Provide staff for the administration and oversight of the Community Development Block Grant (CDBG) and HOME Program, Neighborhood Plans and the Analysis of Impediments to Fair Housing.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City's FY 2025 planned actions will address the City's priority housing and community development needs. The projects are outlined below.

Projects

#	Project Name
1	City Administration
2	Dunbar Community Schoolyard Phase 2 Improvements – Upper Campus
3	Central Virginia Continuum of Care (CVCoC)/Coordinated Homeless Intake and Access (CHIA)
4	Miriam’s House – Extreme Weather Center
5	Rush Homes Carolyn's Place Rental Housing Development (CHDO)
6	Greater Lynchburg Habitat for Humanity – Home New Construction Development
7	Lynchburg Community Action Group – First Time Homebuyer Down Payment Assistance

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City will invest the majority of CDBG and HOME Program funds City-wide. Investing in affordable housing projects City-wide will also assist the City in affirmatively furthering fair housing and avoiding the concentration of low-income populations. The City will target its CDBG infrastructure and public improvement activities to census tracts with 51% of its residents at 80% or below the Area Median Income (AMI). Utilizing federal funds, the City will address the needs of the community in low-to-moderate areas and City-wide.

AP-38 Project Summary

Project Summary Information

1	Project Name	City Administration
	Target Area	Citywide
	Goals Supported	Provide quality oversight/admin fed. programs
	Needs Addressed	Planning/Administration
	Funding	CDBG: \$142,000 HOME: \$30,000
	Description	Funding will be used for general oversight, monitoring, administration, and personnel costs associated with the projects and programs funded with the CDBG and HOME Program.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	N/A - Planning and Administration
	Location Description	City Hall, 900 Church Street, Lynchburg, VA
	Planned Activities	Administration of the CDBG and HOME Program
2	Project Name	Dunbar Community Schoolyard Phase 2 Improvements – Upper Campus
	Target Area	Census Tract 11

	Goals Supported	Improve the City's public facilities
	Needs Addressed	Public Facility Improvements
	Funding	CDBG: \$520,841.93
	Description	<p>The Dunbar Community Schoolyard is a commonsense and cost-effective solution to increasing access to park space in the Diamond Hill Neighborhood. The Dunbar Middle School campus is located within a ten-minute walk of 75% of Diamond Hill Neighborhood residences. Investing in the campus as a green and inviting park, open to the public after school and on weekends, transforms the shared public space into a positive gathering place for youth, families, and neighbors.</p> <p>The Masterplan for the Dunbar Community Schoolyard includes the entire 16 acres campus. Improvements to this site are being implemented in phases. Altogether, the schoolyard project improves the use of public space by creating safe pedestrian pathways, incorporating seating, installing appropriate fencing, investing in low-maintenance landscaping, and enhancing recreational opportunities.</p>
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	This project plans to serve 2,051 people in Census Tract 11. Approximately 80% of households in Census Tract 11 are at or below 80% of the Area Median Income (AMI).
	Location Description	1200-1208 Polk Street, Lynchburg, VA
	Planned Activities	The CDBG funding will be used to design and construct the Dunbar community schoolyard by increasing community park space and improving the school campus by creating safe pedestrian walkways, incorporating seating, investing in low-maintenance landscaping, and enhancing recreational opportunities.
3	Project Name	Central Virginia Continuum of Care (CVCoC)/Coordinated Homeless Intake and Access (CHIA)

Target Area	Citywide
Goals Supported	Promote Public Service Activities
Needs Addressed	Homeless Housing and Services
Funding	CDBG: \$60,000
Description	Miriam’s House as the Lead Agency for the Central Virginia Continuum of Care, in partnership with the Lynchburg Redevelopment and Housing Authority, is applying for \$60,000 in CDBG funding to continue providing a homeless hotline, Coordinated Homeless Intake and Access (CHIA), for households experiencing a housing crisis. This service was created in 2014 to comply with the Department of Housing and Urban Development’s requirement that every community have a coordinated intake process for homeless services to be eligible for federal homeless assistance grants. Each year the CVCoC receives over 1 million in federal and state homeless assistance grants to leverage this local investment. CDBG funding for the CHIA program is used to employ a full-time Coordinated Entry Specialist that connects households experiencing homelessness or those about to become homeless with the right level of intervention to quickly resolve their crisis. The CHIA program assesses each caller for safety, homeless diversion, and available resources to ensure that every household is provided with a homeless response service such as street outreach, shelter, or homeless prevention. In 2025, there were over 2,045 households experiencing a housing crisis that were served through this important program. Of those served, 82% were diverted from the homeless response system and 18% were provided with a homeless response service such as homeless prevention, street outreach or emergency shelter.
Target Date	6/30/2027
Estimate the number and type of families that will benefit from the proposed activities	This project, through the CHIA coordinator, plans to serve 2,000 people.

	Location Description	409 Magnolia Street, Lynchburg, VA
	Planned Activities	The primary access point for homeless response services is a homeless hotline that is answered by the Coordinated Entry Specialist at CHIA. CHIA provides a phone-based assessment and referral to homeless diversion, homeless prevention, emergency shelter, domestic violence services and other appropriate housing interventions and services. CHIA operates during normal business. The CDBG funds will be used to provide salaries and benefits for the Coordinated Entry Specialist and other associated operational program costs.
4	Project Name	Miriam's House – Extreme Weather Center
	Target Area	Citywide
	Goals Supported	Promote Public Service Activities
	Needs Addressed	Public Services
	Funding	CDBG: \$55,474.65
	Description	Miriam's House, as the Lead Agency for the Central Virginia Continuum of Care, in partnership with the City of Lynchburg's Department of Human Services, plans to use CDBG funding in support of services to assist individuals experiencing a housing crisis that are further complicated by extreme temperatures. There is no alternative cold weather emergency shelter in the Lynchburg area outside of this funding opportunity. The US Department of Housing and Urban Development's Homeless Management Information System (HMIS) identified a 198% increase in unsheltered homelessness within Central Virginia since 2019.
	Target Date	6/30/2027

Estimate the number and type of families that will benefit from the proposed activities	This project is designed to serve 90 people. This program will provide services for unsheltered individuals who are about to become homeless or are already experiencing homelessness. Based on this population, there is a presumption of LMI.										
Location Description	409 Magnolia Street, Lynchburg, VA										
Planned Activities	Miriam’s House will issue a request for proposals (RFP) for subrecipient(s) to operate the cold weather emergency shelter for the 2026-2027 winter season, including the necessary staff and resources to run the facility, coordinate volunteers and ultimately connect unsheltered individuals to the temporary shelter during extreme temperatures. The structure would allow the Continuum of Care and the City to ensure the cold weather shelter could operate as a low barrier facility focused first on providing respite for the unsheltered and then, through that trust relationship, connect individuals with additional services.										
5	<table border="1"> <tr> <td data-bbox="235 1136 402 1224">Project Name</td> <td data-bbox="407 1136 1427 1224">Rush Homes Carolyn's Place Rental Housing Development (CHDO)</td> </tr> <tr> <td data-bbox="235 1230 402 1318">Target Area</td> <td data-bbox="407 1230 1427 1318">Citywide</td> </tr> <tr> <td data-bbox="235 1325 402 1413">Goals Supported</td> <td data-bbox="407 1325 1427 1413">Increase permanent affordable housing (rental mar)</td> </tr> <tr> <td data-bbox="235 1419 402 1507">Needs Addressed</td> <td data-bbox="407 1419 1427 1507">Increase access to/ quality of affordable housing Affordable Housing for Special Needs Populations</td> </tr> <tr> <td data-bbox="235 1514 402 1570">Funding</td> <td data-bbox="407 1514 1427 1570">HOME: \$50,000</td> </tr> </table>	Project Name	Rush Homes Carolyn's Place Rental Housing Development (CHDO)	Target Area	Citywide	Goals Supported	Increase permanent affordable housing (rental mar)	Needs Addressed	Increase access to/ quality of affordable housing Affordable Housing for Special Needs Populations	Funding	HOME: \$50,000
Project Name	Rush Homes Carolyn's Place Rental Housing Development (CHDO)										
Target Area	Citywide										
Goals Supported	Increase permanent affordable housing (rental mar)										
Needs Addressed	Increase access to/ quality of affordable housing Affordable Housing for Special Needs Populations										
Funding	HOME: \$50,000										

Description	<p>Carolyn's Place is a new 48-unit affordable housing development located at 1509 Florida Avenue in Lynchburg, Virginia, comprising 26 one-bedroom, 20 two-bedroom, and 2 three-bedroom units. All first-floor units will be fully ADA accessible, and all units will include washer/dryer hookups. On-site amenities will include a community room with laundry facilities, a property management office, and a maintenance office. The development is supported by \$2.5 million in DHCD HOME-ARP funds and City HOME-ARP dollars, reflecting strong alignment with state and local affordable housing priorities.</p> <p>Eight units will be designated as Permanent Supportive Housing for individuals who are homeless or at risk of homelessness under the HUD definition. Upon completion, Carolyn's Place will begin reducing Rush Homes' current waiting list of 516 households, matching families to units based on their specific needs and accessibility requirements.</p> <p>As Lynchburg's only certified Community Housing Development Organization, Rush Homes is grateful for the City's continued investment in affordable housing and submits this request to ensure that the full complement of HOME funds — including the 10% that flows directly to the City — remains available to benefit Lynchburg's broader housing community.</p>
Target Date	6/30/2027
Estimate the number and type of families that will benefit from the proposed activities	This project will serve individuals/families with disabilities who also have low incomes
Location Description	The project will be located at 1015-1019 Pinehurst Street, which is in Census Tract 19
Planned Activities	Carolyn's Place will add 48 new affordable rental units for very low-income individuals earning below 50% AMI who are living with disabilities. Eight units will be reserved for families who are experiencing or at risk of homelessness under the HOME-ARP Qualifying Populations, and these residents will receive Permanent Supportive Housing services. All Rush Homes residents have access to free, voluntary resident services, which includes resource navigation, education, and programming to build social connections.

6	Project Name	Greater Lynchburg Habitat for Humanity Home Construction
	Target Area	Citywide
	Goals Supported	Increase the number of owner-occupied units
	Needs Addressed	Increase access to/ quality of affordable housing
	Funding	HOME: \$150,000
	Description	<p>Greater Lynchburg Habitat for Humanity (GLHFH) will use HOME Funds to support new housing construction costs. GLHFH develops homeownership opportunities for families with low income who cannot afford, or qualify for, conventional bank mortgages at market interest rates. GLHFH builds good quality, modestly appointed homes and sells them to qualified applicants. The target population for the program is families whose income falls in the range of 40% to 80% of HUD’s Area Median Income (AMI), adjusted for size of family. To qualify, families must demonstrate need (residing in over-crowded, poor, unsafe, unhealthy, and/or unaffordable housing); they must have the ability to pay a no-interest mortgage (must have a steady income and low debt to income ratio); and must be willing to partner with GLHFH (provide sweat equity, participate in training, and prepare for the responsibilities of homeownership).</p> <p>GLHFH solicits funding, materials, and volunteer labor from the community that allows the organization the ability to maintain low construction costs. GLHFH is therefore able to sell the home to a qualified family with a no-interest mortgage loan. Families must provide 200 (single applicant) to 300 (multiple applicants) hours of labor, referred to as “sweat equity.” The mortgagees attend finance classes, which are conducted in partnership with Lynchburg Community Action Group (LynCAG). This required Homebuyer Education is designed to prepare them for homeownership with sessions about financial literacy, budgeting, home maintenance, taxes and insurance, predatory lending, loss mitigation and foreclosure prevention.</p>
	Target Date	06/30/2027

	Estimate the number and type of families that will benefit from the proposed activities	GLHFH plans to develop five (5) new housing units for low-to-moderate income families.
	Location Description	Citywide
	Planned Activities	GLHFH will construct five single family houses with good quality materials, evidenced by inspections by building officials of Lynchburg and following IECC 2021 energy efficiencies, as established by rules and regulations of HUD's HOME Program. The modestly appointed houses will be sold at appraised value to GLHFH-qualified families who have successfully fulfilled the program's requirements.
7	Project Name	Lynchburg Community Action Group – First Time Homebuyer Down Payment Assistance
	Target Area	Citywide
	Goals Supported	Increase the number of owner-occupied units
	Needs Addressed	Increase access to/ quality of affordable housing
	Funding	HOME: \$94,752.94
	Description	Lynchburg Community Action Group, Inc. plans to use HOME funds to assist eight (8) Lynchburg residents become first time home buyers. Lynchburg Community Action Group, Inc. will use these funds for down payment and closing cost assistance to assist low-moderate income individuals and families purchase a home within the city of Lynchburg.
	Target Date	06/30/2027

<p>Estimate the number and type of families that will benefit from the proposed activities</p>	<p>Eight (8) families/individuals with household incomes less than 80% of the Area Median Income (AMI) will be provided down payment assistance.</p>
<p>Location Description</p>	<p>Citywide</p>
<p>Planned Activities</p>	<p>Down payment assistance will be provided to eight (8) families/individuals.</p>

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Areas of racial/ ethnic concentration are defined as census block groups where the percentage of a minority group is 10 percentage points above the Citywide average. All references to census block groups hereafter will simply be referred to as “block groups” for brevity.

Across Lynchburg in 2013, Blacks comprised 28.2% of the population, Hispanics 3.1%, and Asians 2.7%. Therefore, an area of Black concentration would include any block group where the percentage of Black residents is 38.2% or higher, a Hispanic concentration would include a block group percentage of 13.1% or higher, and an Asian concentration would include a block group percentage of 12.7% or higher. To locate racially/ethnically concentrated areas that are also areas of poverty, low and moderate income (LMI) data were layered on top of racially and ethnically concentrated areas. This created racially and ethnically concentrated areas of poverty (RCAPs and ECAPs). The identified RCAPs and ECAPs are displayed in block groups. These maps are in the Unique Appendices of the 2025-2029 Five-Year Consolidated Plan..

Geographic Distribution - CDBG

Target Area	Percentage of Funds
CENSUS TRACTS 11	82
Citywide	18

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically -

The City will invest CDBG and HOME Program funds within the targeted census tracts and city- wide. Investing in affordable housing projects city-wide will also assist the City in affirmatively furthering fair housing and avoiding the concentration of low-income populations. The City will target its public services and CDBG infrastructure and public improvement activities to census tracts with 51% of its residents at 80% or below the Area Median Income (AMI). In addition to the CDBG and HOME Program planned activities, the City continues to target its Code enforcement efforts in the census tracts adjacent to the City’s Central Business District, where there is a higher concentration of poverty.

Note: HOME Program funds serve City-wide residents and provide affordable housing opportunities for persons who are at or below 80% of the AMI.

Discussion

DRAFT

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The following are the affordable housing goals in the City of Lynchburg for this Annual Action Plan.

One Year Goals for the Number of Households to be Supported	
Homeless	2,090
Non-Homeless	0
Special-Needs	0
Total	2,090

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	53
Rehab of Existing Units	0
Acquisition of Existing Units	8
Total	61

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

The Coordinated Homeless Intake Access (CHIA) worker plans on serving approximately 2,000 persons through diversion or placement in transitional or permanent housing. The Extreme Weather Center plans to provide services to approximately 90 unsheltered individuals who are about to become homeless or already experiencing homelessness.

In PY 2026 Rush Homes plan to complete the pre-development and underwriting to construct 48 affordable and accessible apartments for rent for eligible, disabled individuals through its Community Housing Development Organization (CHDO) program. Greater Lynchburg Habitat for Humanity (GLHFH) will construct five (5) single family houses with good quality materials. Lyn-CAG will provide down payment assistance for eight (8) low-to-moderate income persons for homeownership.

AP-60 Public Housing – 91.220(h)

Introduction

Lynchburg Redevelopment and Housing Authority (LRHA) owns and manages 328 public housing units located throughout the City. The publicly owned rental housing units are in four different locations: Dearington, Birchwood, Langview, and Brookside.

The Lynchburg Redevelopment and Housing Authority is dedicated to the improvement of the quality of life for all Lynchburg citizens by being a leader in community development, revitalizing neighborhood and facilitating economic growth and development, by seeking and entering partnership with organizations and clients to achieve safe, decent, and affordable housing, with an emphasis on homeownership, maintained in a manner that fosters pride and dignity.

Actions planned during the next year to address the needs to public housing

To keep the housing stock in good condition, ongoing revitalization efforts will continue in both the interior and exterior of the public housing apartments. Past efforts have included replacement windows and doors, exterior improvements, and interior flooring.

The Lynchburg Redevelopment and Housing Authority (LRHA) has identified a range of restoration and revitalization needs across its 328-unit public housing portfolio to enhance safety, habitability, energy efficiency, and compliance with HUD regulations. Key areas requiring improvement include structural and building system repairs, roofing and exterior walls, HVAC systems, plumbing and electrical systems, interior unit upgrades, accessibility and compliance, energy efficiency and sustainability.

Routine maintenance performed efficiently, preventative maintenance performed on schedule and an aggressive inspection schedule that gets LRHA staff in the units multiple times a year allowing issues within the unit to be addressed efficiently and effectively. The LRHA is currently working on the redevelopment of the Dearington area, including creating a master plan for park and recreation amenities.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

LRHA has partnered with the City of Lynchburg for many years in the use of HOME funds to construct new homes and revitalize neighborhoods for the benefit of low-to-moderate income families. In furtherance of this partnership LRHA developed the "Home for Good" Program in 2022, which is the Authority's vehicle for addressing the need for affordable homeownership in the City of Lynchburg. In this program LRHA will directly hire the architects and contractors who will undertake the design and construction and identify and select the families that will occupy them, thus streamlining the process to provide additional affordable housing in Lynchburg. Additionally, LRHA encourages and supports other programs and activities to improve the quality of life for public housing residents. These programs address need in the following areas: drug prevention, resident participation in community organizations and activities, employment resources, housing counseling classes, homeownership opportunities, economic development, and self-sufficiency. LRHA plans to construct a new housing unit utilizing HOME Program and other financial resources at 302 Smyth Street.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

LRHA is not designated as troubled.

Discussion

None

DRAFT

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Most homelessness initiatives in the City are coordinated through the Central Virginia Continuum of Care (CVCoC), a recipient of funding through the U. S. Department of Housing and Urban Development's (HUD) Continuum of Care Program. Also participating in the CVCoC are the counties of Amherst, Appomattox, Bedford, and Campbell.

The CVCoC is a regional organization comprised of agencies that serve as the lead entity for Continuum of Care Programs. The CVCoC currently has 32-member agencies, with Miriam's House serving as the lead agency.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including. Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Central Virginia Continuum of Care (CVCoC) operates the homeless response system within Lynchburg and has a strategic plan to end homelessness. One of the identified goals is to ensure access points for those experiencing a housing crisis are accessible, standardized, and transparent in-service delivery. The CVCoC's primary access point for homeless services is through a homeless hotline, Coordinated Homeless Intake and Access (CHIA). CHIA assesses households experiencing a housing crisis to divert, prevent homelessness, and refer to emergency assistance in an accessible manner through phone conversations. Households fleeing domestic violence are identified and connected with victim service providers. Initial screening occurs for diversion and prevention. Eligible households receive prevention services; including landlord mediation, eviction payment, relocation, housing stabilization. If no other housing options exist, the household is referred to an emergency shelter that fits their needs and honors client choice (geographic location, accessibility). A Housing Barrier Assessment, a prioritization tool, and a Coordinated Entry Referral are used by the CVCoC's coordinated entry system to determine severity of housing barriers and vulnerability and to connect to the appropriate level of intervention. Since 2018 the CVCoC has operated a street outreach program, Homeless Outreach and Mobile Engagement (HOME), to ensure outreach to persons experiencing unsheltered homelessness. HOME engages with unsheltered persons in the area's parks, soup kitchens, under bridges and when notified of an unsheltered person's location. An ongoing goal of the CVCoC is to be continually evaluating the system's success at engaging all persons experiencing homelessness and successfully moving them from homelessness and into housing. Over the last three years there has been an increase in rapid re-housing and permanent supportive housing availability through the CVCoC which has further ensured that households experiencing homelessness have the resources to quickly move into stable rental housing and retain their housing. The current one-year goal is to increase shelter capacity in the region as the number of individuals experiencing unsheltered homelessness has increased.

Lynchburg has established a goal in its Strategic Plan to provide housing and services for persons experiencing or at risk of homelessness. In PY 2026, the City will address this goal by providing funding for CHIA, which assists in evaluating the needs of persons experiencing housing instability and identifying the appropriate housing and service interventions to meet their needs.

Addressing the emergency shelter and transitional housing needs of homeless persons

As soon as someone is experiencing a crisis impacting their housing stability, they are assessed through the CVCoC homeless hotline, Coordinated Homeless Intake and Access (CHIA). A Coordinated Entry Specialist at CHIA first has a problem-solving conversation with the household in efforts to divert them from becoming homeless. If diversion is unsuccessful, a household is referred to an emergency shelter bed, as available. Households needing special attention due to a domestic violence situation are referred to the domestic violence hotline through the YWCA of Central Virginia. Once in shelter, the household's housing barriers and needs are assessed through shelter case management. Households belonging to a priority subpopulation (families, youth, veterans, and chronically homeless) are additionally assessed using the CVCoC Coordinated Entry Referral form and the Matching for Appropriate Placement (MAP) tool to be used by the coordinated entry system team to make appropriate referrals for services such as rapid re-housing and permanent supportive housing. Shelter staff provide targeted housing focused case management to locate safe and affordable housing as quickly as possible. In 2018, the CVCoC's average length of time homeless persons were in emergency shelter was 37 days. In 2020 the average length of time persons experienced homelessness was reduced to 34 days due to increased landlord recruitment, increased rapid re-housing and permanent supportive housing capacity, and ongoing case conferencing with homeless response providers in order to collaboratively serve households with high barriers. In 2023 the average length of time persons experienced homelessness increased to 213 days due to rising rental costs, landlords' increased preferences, and lack of housing options. The two- year recidivism rate indicates 95% maintain housing after CVCoC discharge which is an increase from the prior year. Housing stability will continue to increase through expanded housing stabilization services and use of best practices (critical time intervention and landlord/tenant mediation). Prior to discharge, staff ensure households have wraparound services in substance recovery, mental health, employment, education, healthcare, legal services, and childcare to strengthen stability. Discharged households are connected with aftercare support groups and rental counseling. The Housing Barriers Assessment and MAP tool assess previous homelessness to identify returns and strategically target resources. The CVCoC collaborates with the local federally qualified health center (Johnson Health Center), Community Service Board (Horizon Behavioral Health) and the City's Division of Social Services to assess eligibility for healthcare coverage. The local Division of Social Services assesses Medicaid eligibility and enrolls clients. For persons ineligible for health insurance, the Free Clinic of Central Virginia partners with the CVCoC to provide low barrier, free medical care to homeless persons. Lynchburg has established a goal in its Strategic Plan to provide housing and services for persons experiencing or at risk of homelessness. In PY 2026, the City will address this goal by supporting Miriam's House Extreme Weather Shelter.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The CVCoC has identified four priority subpopulations which are chronically homeless individuals, families with children, veterans and their families and unaccompanied youth. In 2018, the CVCoC was

invited to join Community Solutions' Built for Zero (BFZ) campaign. The campaign is a national change effort working to help communities end homelessness amongst specific populations through developing real time data on homelessness, optimizing local housing resources, tracking progress toward monthly goals, and accelerating proven strategies. Through these efforts, in October of 2018, the CVCoC launched a By-Name List, a real time list of all people within the CVCoC priority subpopulations experiencing homelessness in the Lynchburg area. It includes a robust set of data points that support coordinated access and prioritization at a household level and an understanding of homeless inflow and outflow at a system level. Since the launch of the By-Name List there have been hundreds of homeless households identified and offered housing assistance. Veteran-specific homeless response providers, HUD-Veteran Affairs Supportive Housing (HUD-VASH) and Supportive Services for Veteran Families (SSVF) target homeless veterans and provide housing and supportive services. Bi-weekly these providers meet with other members of the CVCoC to review the By-Name List of every veteran experiencing homelessness to problem solve and identify rapid solutions to end their homeless episode. They, like all homeless services providers, enter client-level data into the CVCoC Homeless Management Information System (HMIS) allowing more visibility into the flow of next step interventions for veterans. The Homeless and Housing Services (HHS) Committee continues to work on strategies to prevent and end homelessness in the Central Virginia region. Currently, the three top goals of focus are to prevent people from losing their housing and divert people from entering the homeless services system, to quickly connect people experiencing homelessness to housing assistance and services tailored to their unique needs and strengths to help them achieve and maintain stable housing, and to increase employment and income growth for homeless persons. Case conferencing has allowed CVCoC partners to present households experiencing homelessness to the CVCoC to develop effective and efficient interventions which decrease the length of time households experience homelessness. CVCoC projects follow a "Housing First" approach to minimize the time households experience homelessness by lowering barriers to project entry, decreasing involuntary discharge and not predicating services on housing readiness. A priority subpopulation within the CVCoC is households with children which ensures quick admittance to rapid re-housing projects to begin housing search and placement. The CVCoC's current largest rapid re-housing project is dedicated to households with children. From 2016 to 2023 family homelessness decreased by 37%. In the 2018 Point-In-Time (PIT) Count, unaccompanied youth experiencing homelessness increased from years past. The CVCoC expanded rapid re-housing resources to include unaccompanied youth ages 18-24. As a result, the 2023 PIT Count reported a 78% decrease in homeless youth since 2018.

In PY 2026, the City is providing funding for CHIA, which assists in evaluating the needs of persons experiencing housing instability and identifying the appropriate housing and service interventions to meet their needs.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address

housing, health, social services, **employment, education, or youth needs.**

The CVCoC operates a homeless prevention program that targets households imminently at risk of homelessness. The program uses a targeting tool that identifies households who will become homeless but for intervention. This program offers rental assistance, landlord mediation, housing relocation and housing stabilization services. In relation to youth aging out of foster care, patients released from medical facilities, patients released from mental health institutions, and ex-offenders released from correctional institutions, the CVCoC continues to work in cooperation with individuals from local law enforcement agencies, supportive service agencies, and other interested parties to coordinate discharge.

In PY 2026, the City is providing funding for CHIA, which assists in evaluating the needs of persons experiencing housing instability and identifying the appropriate housing and service interventions to meet their needs.

Discussion

Foster Care (Youth Aging Out): The City's Division of Social Services meets with youth in foster care at least 90 days prior to discharge in order to plan for the impending discharge. Family partnership meetings are held to develop a transitional plan with each youth that focuses on housing. The vast majority of youth leaving the foster care system return to their families of origin and many of them remain with their foster families despite being discharged from the system. Representatives from Lynchburg Department of Human Services sit on the CVCoC Board and on CVCoC committees to ensure increased coordination. The CVCoC policies require coordination with healthcare institutions for discharge planning and prevent, when possible, discharges to homelessness. The CVCoC coordinates with the local healthcare system, Centra, for discharge planning. The staff at Centra manages discharge planning with area housing agencies, providers, and organizations in the CVCoC to ensure safe and adequate placement of those being released from the hospital system. Representatives from Centra sit on the CVCoC Board and on committees to ensure increased collaboration.

Mental Health: Horizon Behavioral Health is an active member and board member of the CVCoC. The CVCoC has provided ongoing training to its members with regards to accessing services from Horizon Behavioral Health. Horizon Behavioral Health has received from the CVCoC information about current and new referral options in the area through organization presentations and announcements. Horizon currently operates two homeless response programs that pair access to affordable housing with intensive wrap-around supportive services for individuals with a serious mental illness.

The CVCoC participates on the Blue Ridge Re-entry Council to ensure that persons exiting correctional facilities are not discharged to homelessness.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of Lynchburg completed an Analysis of Impediments to Fair Housing Choice (AI) in 2025. The AI, in addition to identifying fair housing issues, also identified potential barriers to affordable housing. Those barriers include access to community assets and opportunities; location and type of affordable housing; and discriminatory behavior towards members of the protected classes.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The AI created the following Fair Housing Action Plan that includes recommendations based on the identified factors impeding fair housing choice.

Impediment	Action	Measurable Benchmarks	Timeframe
Location and type of affordable housing	Lynchburg Redevelopment and Housing Authority (LRHA) LRHA should expand Section 8 HCV Program to higher opportunity areas.	Number of landlords recruited to participate in Section 8 program, especially in higher opportunity areas	Ongoing
	The City and other local organizations should address the diverse housing needs for the City's various subpopulation, including students, low- and moderate-income households, persons with disabilities, and elderly persons.	Continue investing in housing in a wide geographic area throughout the City. Number of accessible units created/rehabilitated.	Ongoing
	The City should collaborate with local universities to ensure students are not competing with low- and moderate-income households for housing.	Number on-campus housing units created.	Ongoing
Location of community assets	The City should collaborate with GLTC to improve access to GLTC routes in higher opportunity areas and employment centers in the City and for individuals working unconventional hours.	Number of transit stops added	Ongoing
	The City and local service providers should centralize public services in locations with good transit access and high concentration of members of protected classes	Increase in number of service users	Ongoing
Discriminatory behavior toward members of the protected class	The City should continue supporting fair housing services, such as housing counseling from Lynchburg Community Action Group (Lyn-CAG) and legal counseling from Virginia Legal Aid Society (VLAS), to reduce rates of eviction, mortgage application denials, high-cost lending, and other discriminatory practices.	Number of program participants	Ongoing

AP-85 Other Actions – 91.220(k)

Introduction:

In FY 2027, the City of Lynchburg plans the following actions to help address the housing and community

development needs of City residents, especially low/moderate income residents.

Actions planned to address obstacles to meeting underserved needs

Inadequate resources are the chief obstacle to meeting underserved needs – both financial and human (staffing). The City allocated a total of \$195,000 of Community Development Block Grant (CDBG) funds in Program Years 2023, 2024, and 2025 to support the Coordinated Homeless Intake Access (CHIA) system for persons who are homeless or about to be homeless. CHIA provides the support for these persons to access the necessary resources needed to find shelter, services, and/or permanent housing. The City of Lynchburg will continue to collaborate with human and social service agencies and the CVCoC to identify potential resources for meeting the service needs of City residents.

Actions planned to foster and maintain affordable housing

Using HOME Program funds, it is anticipated that Rush Homes with the Carolyn's Place Rental Development project will provide 48 affordable and accessible new construction units for individuals with disabilities who are exiting homelessness and require Permanent Supportive Housing services. Greater Lynchburg Habitat for Humanity plans to assist five (5) low-to-moderate income households through its Homeownership Program by providing down payment assistance. Lyn-CAG will provide eight (8) households with homeownership assistance utilizing City HOME funds.

Actions planned to reduce lead-based paint hazards

All City written agreements with CDBG and/or HOME Subrecipients contain provisions requiring compliance with lead-based paint rules, and are subject to procedures developed by the Grants Administration Office to ensure appropriate stages of due diligence are complete and of record prior to CDBG and/or HOME funds being disbursed. The Subrecipients and contract providers of housing rehabilitation program services will conduct risk assessments and clearance inspections for applicable rehabilitation projects, as required. All existing housing units purchased with financial assistance provided by the CDBG and HOME Program must be inspected for lead-based paint hazards, if constructed prior to 1978, prior to final approval of application for assistance. Payment of subsidies is only issued after receipt of the inspection report revealing no lead-based paint hazard present at time of purchase.

Actions planned to reduce the number of poverty-level families

Reducing poverty enables families to move towards self-sufficiency and increases their ability to afford housing. The City's anti-poverty strategy and the Consolidated Plan both work towards a shared goal of enabling every family to afford decent housing in suitable living environments. To the extent possible given its limited resources, the City will continue to support organizations that provide supportive services to encourage local economic development, and to preserve and improve affordable housing options as part of its strategy to prevent and alleviate poverty.

Actions planned to develop institutional structure

The City's Grants Administration Office is responsible for carrying out the provisions of this Consolidated Plan. Working in conjunction with its public and private partners, City staff distributes, monitors, and executes the functions of the plan and reports on its progress. Coordination with other departments within

City administration is essential to smooth delivery of services, and the achievement of desired outcomes. Primarily, the City's strategies will be conducted in the various partnerships the City enjoys with the public and private housing developers and service providers operating in the City and in the region. These include public partners, such as the Lynchburg Redevelopment and Housing Authority (LRHA), and several private non-profits such as Lynchburg Community Action Group (Lyn-CAG), Greater Lynchburg Habitat for Humanity (GLHFH), Rush Homes, and the various Central Virginia Continuum of Care organizations/non-profits. These and others work separately and collectively, along with City staff, on projects that achieve the goals stated by City Council.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Lynchburg actively works to coordinate community development efforts between public and private housing and social service agencies. The strategies to address the gaps include the following:

- Strengthen the intake process and procedures for CHIA to provide a clearer understanding to the partnering agencies and homeless persons;
- CHIA Homeless Intake Coordinator was Miriam's House.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City plans to address the overall minimum benefit of 70% of CDBG funds in Program Years 2022, 2023, and 2024.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Lynchburg does not intend to use other forms of investment.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

In accordance with HOME Program regulations at 24 CFR Part 92, properties assisted must remain affordable during the affordability period. Under recapture provisions, this period is based on the direct HOME subsidy to the homebuyer and includes down payment assistance, gap financing, and interest rate buy downs, as available.

The HOME affordability periods are as follows:

- < \$25,000 per unit (rehabilitation/acquisition): 5 years
- \$25,000 to \$50,000 per unit (rehabilitation/acquisition): 10 years
- > \$50,000 per unit (rehabilitation/acquisition) or Refinancing: 15 years
- New Construction or Acquisition of Newly Constructed Housing: 20 years

HOME-assisted units are subject to affordability for the entirety of the affordability period. These HOME-assisted units are subject to a recapture provision in order to assure that the units either remain affordable (i.e. housing eligible clients) or that the City recovers its investment based on the terms of the agreement. Funds are recaptured only from the net proceeds of the sale or foreclosure. In accordance with HOME CPD 12-003 Notice "Guidance on Resale and Recapture Provision Requirements under the HOME Program" the City has submitted to the HUD Richmond Field Office the Recapture Restriction Agreement used by the City for homebuyer projects. This document includes the basic requirements for recapture provisions in HOME Investment Partnerships (HOME) program homebuyer projects. The document was reviewed by the HUD Richmond Field Office staff and was found to be acceptable for compliance with Sec. 92.254(a)(5) of the HOME Program regulations.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

In addition, the City will enforce the recapture provision requirement in its contractual agreement

with its sub-recipients and CHDO organization(s). This recapture provision must be used by all subrecipients, and CHDO organization(s) when transactions are sale of property using HOME Investment Partnership Program. Therefore, all the sub-recipients or the CHDO organization(s) will be responsible for passing the recapture provision requirement to the purchaser of the HOME- assisted unit in the form of a “Recapture Restriction Agreement”, deed or land covenant that runs concurrently with the affordability period.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Not applicable.

During Program Year 2026 (FY 2027), the City of Lynchburg does not anticipate using HOME Program funds to finance or refinance debt secured by multi-family housing that is being rehabilitated with HOME funds.

AGENDA ITEM SUMMARY

MEETING DATE

May 12, 2026

PRESENTED BY

Alicia Finney-Andrews, Clerk of Council

AGENDA ITEM # III.2

2026 School Board Appointment Process

RECOMMENDATION

Review the process for School Board appointments, or reappointments, to vacancies that will exist June 30, 2026, in School Board Districts I, II, III and receive Council input on the overall process.

SUMMARY

Outlined below is the 2026 proposed schedule:

- May 26, 2026 - Conduct a public hearing to receive citizen input regarding potential candidates
- June 9, 2026 - Continuation of a public hearing to receive citizen input regarding potential candidates. At the close of the public hearing and while remaining in open session, Council will review and discuss applications filed with the Clerk of Council to determine those individuals to interview.
- June 15 - 19, 2026 - Hold a slate of special meetings for the purpose of conducting interviews with candidates. These will be live-streamed as well as open to the public.
- June 23, 2026 - City Council will discuss candidates during General Business and appoint three members to the School Board for new terms commencing July 1, 2026 and expiring June 30, 2029.

PRIOR ACTION(S)

N/A

FISCAL IMPACT

TBD - cose of legal notice advertised in the News & Advance

CONTACT(S)

Alicia Finney-Andrews, Clerk of Council

ATTACHMENT(S)

1. 2026_School Board Appointment Presentation
2. Board Roster 2026

REVIEWED BY



Alicia Finney-Andrews, Clerk of Council

Date: May 07, 2026

2026 SCHOOL BOARD APPOINTMENT PROCESS

May 12, 2026



PURPOSE & ACTION

Purpose:

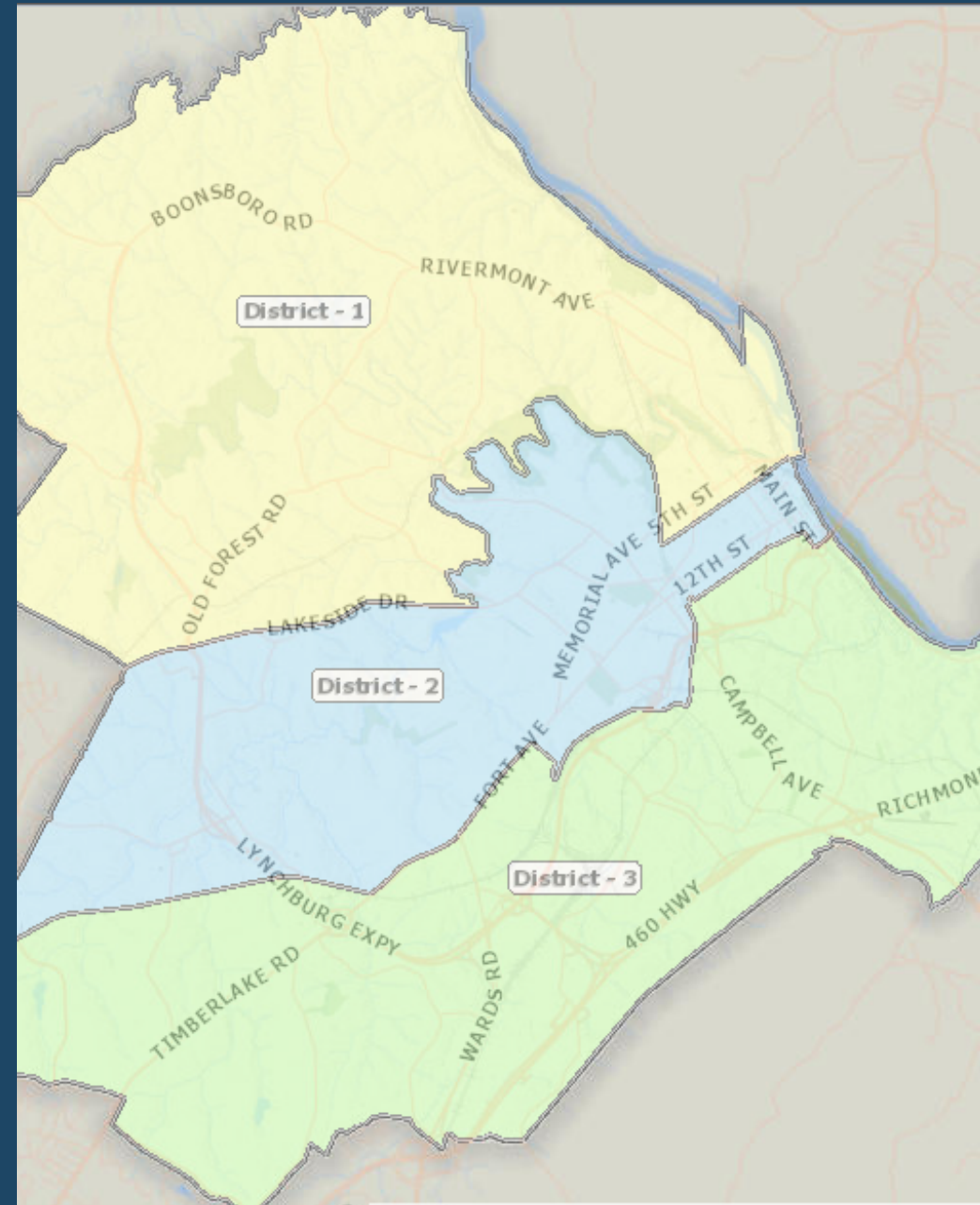
Provide City Council and citizens with an outline of the 2026 School Board Appointment Process

Action:

Receive City Council feedback on the process overall

EXPIRING TERMS

- District 1 – Christian DePaul
- District 2 – Letitia Lowery
- District 3 – Farid Jalil



SCHEDULE

- May 12 Briefed during Work Session ← WE ARE HERE
- May 26 Conduct first public hearing
- June 9 Conduct second public hearing (close) – begin selection of candidates
- June 15–19 Conduct interviews, held in an open meeting
- June 23 Appointments made during General Business, contingent upon background check

WHAT TO EXPECT

- Accepting applications through the close of the second public hearing
 - Applicants are encouraged to appear before City Council during public hearings
 - Parents and community members are encouraged to appear before City Council during public hearings
- Interviews will be held in an open meeting
- Council deliberations and appointments will be held in an open meeting
- Residency check for those selected for an interview
- State and national criminal background checks for those appointed

SCHOOL BOARD APPLICATION

APPLICATION:



- Contact information, Ward and District
- “What experience do you offer as a candidate for the Lynchburg School Board?”
- “What do you feel you would contribute to the Lynchburg School Board and to the community if appointed?”
- Upload resume – *optional, strongly encouraged*
- Not made available to the public – *personnel information*

<https://www.lynchburgva.gov/667/School-Board>

School Board Roster
Expiring June 30, 2026

Name	No. of Terms Served	Term Expiration Date
Christian Depaul (District 1)(Ward 1)	1	06/30/2026
Letitia Lowery (District 2)(Ward 4)	1	06/30/2026
Farid Jalil (District 3)(Ward 3)	1	06/30/2026
Daryl Conner (District 1)(Ward 4)	1	06/30/2027
Jibri Poe (District 2)(Ward 4)	1	06/30/2027
Atul Gupta (District 3)(Ward 3)	3	06/30/2027
Nigel Alleyne (District 1)(Ward 1)	1	06/30/2028
Myke Barron (District 2)(Ward 2)	1	06/30/2028
Brenda Farmer (District 3)(Ward 2)	1	06/30/2028



AGENDA ITEM SUMMARY

MEETING DATE

May 12, 2026

PRESENTED BY

Kennith Edwards, Chief of Police

AGENDA ITEM # IV.3

Flock Technology Overview

RECOMMENDATION

SUMMARY

To inform Council and the public on LPD's use of Flock technology

PRIOR ACTION(S)

FISCAL IMPACT

CONTACT(S)

Kennith Edwards, Chief of Police

ATTACHMENT(S)

1. FLOCK SAFETY PRESENTATION 5.12.26
2. Lynchburg_VA_Final_by Flock

REVIEWED BY

Kennith Edwards, Chief of Police

Date: May 05, 2026

Mercedes Braun, Assistant to the City Manager

Date: May 07, 2026



Wynter Benda, City Manager

Date: May 07, 2026



Alicia Finney-Andrews, Clerk of Council

Date: May 07, 2026

CITY COUNCIL PRESENTATION

Flock ALPR and Gunshot Detection

May 12, 2026



PURPOSE & ACTION

Purpose:

To provide an overview of how Automatic License Plate Recognition (ALPR) and Gunshot Detection technology are being used in Lynchburg to enhance public safety.

Why:

To inform Council and the public on LPD's use of Flock technology.

GENERAL BACKGROUND

- Public safety is getting more complex, and we're adapting. LPD is bringing ALPR and gunshot detection together on one platform through Flock Safety to support our operations responsibly.
- The LPD deploys an integrated network of Flock Safety automated license plate recognition (ALPR) cameras to help officers and detectives quickly identify vehicles connected to crimes.
- The availability of this technology enhances crime prevention, improves our response to crime, and increases our investigative capabilities while maintaining a strong commitment to transparency, privacy, and data security. |

ALPR'S AND GUNSHOT DETECTION

- I know this council, and community members, have valid questions. You want to know that we are solving crimes and protecting this city, but you also want assurances that we are protecting the privacy of our citizens and the security of our data.
- In addition to state law, we have clear guardrails in place around who owns the data, how long it's retained, and how it can be used.
- My goal today is straightforward: to show you how we are strengthening public safety while maintaining the trust of the community we serve.
- This isn't just about cameras. It's about building a network that helps us detect crime, solve cases more quickly, better protect our officers, and improve safety for our community.

ALPR'S AND GUNSHOT DETECTION

- **ALPR's:** We have 80 total devices with ALPR technology.
 - 15 fixed cameras strategically located based on VDOT traffic numbers and most-traveled locations.
 - 65 LPD vehicles are equipped with in-car cameras. Each has ALPR technology built in to support patrol officers.
- **Gunshot Detection:** LPD has 55 audible gunshot detection devices installed on City rights-of-way.
 - These provide one square mile of coverage, selected based on historical firearm-related calls for service.
 - We have had instances where officers have received alerts before citizen calls for service.

ALPR'S AND GUNSHOT DETECTION

- What it is: The system gathers objective evidence and facts about vehicles, such as license plates, make, model, and color, from public roadways.
- It alerts trained police officers of wanted vehicles in real-time, matching against NCIC and America's Missing: Broadcast Emergency Response (AMBER) Alerts.
- What it is **NOT**: This equipment does not use facial recognition or biometric analysis.
- It does not identify individuals, track people, or tie data to personally identifiable information like phone numbers or addresses.
- Furthermore, it is not used for traffic enforcement.

DATA PRIVACY AND RETENTION

- Operation of the ALPR system is only permitted by employees who have successfully completed the department's approved training for ALPR devices before usage.
- ALPR systems shall only be accessed for law enforcement purposes (criminal investigations). All access to ALPR systems is logged for auditing purposes.
- Strict Retention: When ALPR data is collected for an active investigation or emergency response, we retain it for 21 days. After that, it's automatically deleted unless it's needed and saved as evidence.
- Agency Ownership: Under our contract, Lynchburg PD owns its Flock data; Flock acts strictly as a service provider, not a data broker.
- No Selling or Sharing: Footage will never be sold or shared by Flock. Flock does not contract with ICE or DHS, and there is no backdoor federal access.
- Audit Trails: Officers are required to enter a case number or reason for every use, and all system access is stored for auditing.

TRAINING EXAMPLE

Plate	VA 229271L	List Name	TRAINING ONLY
Date	5/17/2024, 3:53:16 PM 21 minutes ago	Case Number	2024-TEST7
		Reason	TRAINING

	
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Download icons:    

DATA PRIVACY AND RETENTION

- This equipment does not establish reasonable suspicion or probable cause – officers must investigate in person.
- What this means is that this is a tool that provides some information to an officer, and they must respond and verify the information before acting on it.
 - The ALPR operator shall visually compare the subject license plate with the data displayed on the ALPR screen (e.g., same state, characters).
 - Once a visual match is confirmed, the officer must verify the hit is still active, either through the mobile computer terminal or by requesting an NCIC/VCIN check through the Emergency Communications Center or the Information Desk.

CODE OF VIRGINIA AND CASE LAW

- LPD adheres to state law (COV: 2.2-5517) and internal policies that guide the use of this technology.
- The courts have repeatedly upheld that using fixed-location ALPRs without a warrant does not violate the Fourth Amendment because license plates are public by design.
- On January 27, 2026, a federal court in *Schmidt v. City of Norfolk* decisively confirmed the constitutionality of LPR programs.
 - The court explicitly ruled that limited data retention and focused camera deployments do not amount to an unconstitutional search or continuous surveillance.
- Most recently, on April 7, 2026, Court of Appeals of Virginia published an opinion in *Robinson v. Commonwealth*.
 - The Court determined that use of Flock ALPR devices did not constitute a search under the 4th Amendment.

FINANCIAL OVERVIEW

- The 15 fixed Falcon Cameras cost \$3,000 each annually, totaling \$45,000.
- The total cost for the one square mile of gunshot detection (Raven) is \$15,000 annually.
- This partnership was joined into a single contract as of March 2025.
- The total annual cost is \$60,000, most recently paid in April 2026.

LYNCHBURG PD SUCCESS STORIES

Homicide Suspect Arrested

In September 2024, officers responded to Fairlea Court and found a 19-year-old male with multiple gunshot wounds. Witnesses and camera footage identified the suspect vehicle, which was entered into Flock ALPR. The vehicle appeared on camera traveling out of the city, and Bedford County Deputies apprehended the suspect shortly after. At the suspect's residence, detectives located a second victim, the mother of his child, who had been killed. The suspect was later charged with capital murder in both cases. This is a clear example of how Flock helps us determine the direction of travel, coordinate with partner agencies, and act quickly to protect the public.



LYNCHBURG PD SUCCESS STORIES

Runaway/Endangered Juvenile

In August 2025, LPD's Investigations Bureau used Flock ALPR to help locate a suspect vehicle in a runaway juvenile case. The juvenile had reportedly been groomed by an adult male, and there were additional sex offense concerns involving both. Using Flock, detectives were able to establish a southbound direction of travel through the Commonwealth and began coordinating with partner agencies across multiple states. Officers ultimately located the vehicle and both individuals in a small town in South Carolina. Flock played a key role in safely locating an endangered juvenile.

LYNCHBURG PD SUCCESS STORIES

Stolen Vehicle and Shots Fired

In April 2025, LPD responded to a shots-fired call on Chambers Street in the early morning hours. Later that morning, around 0810, officers recovered a stolen Ford F-150. Cartridge casings in the truck bed matched those found at the scene. Using Flock, officers determined that the truck and an additional suspect vehicle appeared on cameras within seconds of each other, placing them near Chambers Street prior to the call. From there, we were able to piece together critical information regarding the direction of travel after the truck was stolen, its proximity to the scene of the shooting, and an additional suspect vehicle involved.

LYNCHBURG PD SUCCESS STORIES

Drug Trafficking Organization

Over several months, LPD's Special Investigations Division investigated a drug trafficking organization responsible for distributing large quantities of methamphetamine, cocaine, and fentanyl into Lynchburg and across state lines. As suspect vehicles were identified, detectives used Flock ALPR to locate them throughout the state.

At the conclusion of the investigation, the primary target was taken into custody. Detectives seized three firearms, pounds of methamphetamine, and multiple kilos of cocaine. These drugs, especially fentanyl, continue to have a serious impact on our community. Flock, along with strong coordination with our law enforcement partners, helped us disrupt a significant trafficking operation.



LPD'S MISSION

- As the nature of public safety continues to change, the tools we rely on must evolve with it. Communities today face faster-moving threats, greater complexity, and high expectations for accountability and transparency.
- That reality requires us to move from passive systems to active tools that help us prevent harm and respond more effectively.
- Our goal is straightforward - to strengthen public safety while maintaining the trust of the community we serve.

Shape a safer future, together

Lynchburg, VA



About Flock Safety

Flock Safety is an American company, founded and headquartered in Atlanta, GA with the mission to eliminate crime and build safer, thriving communities. Flock partners with over 6,000 law enforcement agencies across the country to provide first responders with advanced technology to help them prevent and solve crimes, achieve justice for victims of crime, locate missing people, and keep our neighborhoods safe. Flock is proud of its role in maintaining safe, prosperous and welcoming places to live, work and visit.



Driven by a shared mission

Eliminate crime and shape a safer future, together.

*The calculation of this figure follows the methodology outlined in the TCU study, applied to continuously updated data from our customers. The statistics presented in this document are based on proprietary data and may not be fully representative of the market as a whole. Due to the confidential nature of this information, certain details have been aggregated and cannot be disclosed.

12,000+

Total customers protected by Flock

2,800+

Crimes solved per day using Flock

10%

Of reported crime in the US solved using Flock*

1,500+

Businesses protected by Flock

- ✓ Data is 100% owned by customers and will never be sold.
- ✓ Private customers never have access to government data or hotlists.
- ✓ In Virginia, Flock automatically deletes data after 21 days.
- ✓ Flock LPR only take images of publicly available information.
- ✓ Only your agency decides who to share with, not Flock.
- ✓ No facial recognition



Built with
Privacy in Mind



All data is stored with end-to-end encryption including:

- FBI (CJIS)
- NDAA
- SOC2 (Type II)
- ISO 27001 (Data Security)
- ISO 27701 (Data Privacy)
- ISO 42001 (AI)
- Higher Education Community Vendor Assessment Tool (HECVAT)

We are also aligned with the security protocols established by NIST Cybersecurity as well as the Cloud Security Alliance CAIQ framework. Stored on the AWS GovCloud.

LPR Transparency Portal

- Customizable for each agency
- Display technology policies
- Publish usage metrics

- ✓ **Every search** requires a registered ID with an offense type
- ✓ Offense type and user ID are saved in an **audit trail**.
- ✓ **Flock** encourages all agencies to conduct **regular audits to ensure proper usage**.
- ✓ **Proactive Auditing** to flag to potential misuse.

Enabling accountability + transparency

San Joaquin County CA SO

Transparency Portal
Last Updated: Tue May 27 2025

Overview

San Joaquin County CA SO uses Flock Safety technology to capture objective evidence without compromising on individual privacy. San Joaquin County CA SO utilizes retroactive search to solve crimes after they've occurred. Additionally, San Joaquin County CA SO utilizes real time alerting of hotlist vehicles to capture wanted criminals. In an effort to ensure proper usage and guardrails are in place, they have made the below policies and usage statistics available to the public:

Policies	Usage
What's Detected License Plates, Vehicles	Data retention (in days) 30 days
What's Not Detected Facial recognition, People, Gender, Race	Number of owned cameras 34
Acceptable Use Policy Data is used for law enforcement purposes only. Data is owned by San Joaquin County CA SO and is never sold to 3rd parties.	External organizations with access ACRATT -CA, Alameda CA PD, Alameda County CA SO, Albany CA PD, Alhambra CA PD, Altosona IA PD, Amador County CA Sheriff's Office, Anaheim CA PD, Anderson CA PD, Angels Camp CA PD, Antioch CA PD, Arcadia CA PD, Atwater CA PD, Auburn CA PD, Avenal CA PD, Azusa CA PD, Bakersfield CA PD, Baldwin Park CA PD, Beaumont CA PD, Bell Gardens CA PD, Belmont CA PD, Belvedere CA PD, Benicia CA PD, Beverly Hills CA PD, Bishop CA PD, Blue Lake Rancheria Tribal PD, Bravley CA PD, Brentwood CA PD, Burbank CA PD, Buena Park CA PD, Burbank CA PD, Burlingame CA PD, Butte County CA SO, CA - Chino PD, CA Iqapay Nation of Santa Ysabel, Cal Fire - Cal State Fullerton (CA), Calexico CA PD, California Department of Corrections, California Highway Patrol, California State Parks, California State University Long Beach Campus PD, Calistoga CA PD, Campbell CA PD, Capitola CA PD, Carlsbad CA PD, Carmel CA PD, Central Marin CA PD, Cerritos College CA PD, Chula Vista CA PD, Citrus Heights CA PD, City of Lemoore CA, City of Newman CA PD, City of Riverside CA PD, Clayton CA PD, Cloverdale CA PD, Coalinga CA PD, Colma CA PD, Colton CA PD, Concord CA PD, Contra Costa County CA SO, Concord CA PD, Corona CA PD, Coronado CA PD, Costa Mesa CA PD, Culver City CA PD, Cypress CA PD, Danville CA PD, Delano CA PD, Desert Hot Springs CA PD, Dinuba CA PD, Dixon CA PD, Downey PD CA, Dublin CA PD (ACSO), East Bay Parks CA PD, East Palo Alto CA PD, El Cajon CA PD, El Centro CA PD, El Cerrito CA PD, El Monte CA PD, El Segundo CA PD, Elk Grove CA PD, Emeryville CA PD, Escalon CA PD, Escondido CA PD, Fairfield CA PD, Folsom CA PD, Fontana CA PD, Foothill-DeAnza CA PD, Fort Bragg CA PD, Foster City CA PD, Fountain Valley CA PD, Fowler CA PD, Fremont CA PD, Fresno CA PD, Fullerton CA PD, Full P & B, Glendon

Community Safety, Community Values

Industry Leading Compliance Features



Search Filters

Prevents searches related to immigration or reproductive care at the request of a community.



Federal Limitations

No federal access to nationwide or statewide lookup. Only agencies can share their data, not Flock.



Audit Logs

Search reason and case number are required to be included in any search.



Legal Response

Flock will alert your agency for any request for your data.



Myth

LPRs can track people and show police everywhere they go.

Fact

LPRs take a point-in-time image of the rear of vehicles on public roadways. They do not continuously track vehicles. Any images not used for an investigation are deleted. Courts have consistently found that taking images of public documents (license plates) on public roads is not a violation of privacy.

Myth

LPRs violate the Fourth Amendment.

Fact

Appellate and federal district courts in at least fourteen states, including the 9th and 11th Circuits, have upheld using evidence from license plate readers as constitutional without requiring a warrant.



Myths and Facts

Myth

Flock sells customer data, compiling all of it into a national database.

Fact

Your community owns 100% of your data and it will never be sold. Only your agency decides who to share your data with, not Flock, and all data is deleted after 21 days by default.

Myth

Flock's private customers can access law enforcement data.

Fact

Flock's private customers use our services for issues like organized retail theft and can choose to share access to their cameras with explicit consent, but they **do not have access to law enforcement data.**



Myths and Facts

Myth

Flock's LPR cameras use facial recognition.

Fact

Flock's LPR cameras **do not use facial recognition** and the Flock LPR system **cannot be searched for human characteristics** like race or gender.

Myth

LPR cameras collect private information

Fact

Flock's LPR system does not collect **private information or DMV records** such as names, addresses, or SSNs. It only contains images of vehicles and license plates which are government documents meant to be publicly displayed on public roadways.

A photograph of a family of three walking away from the camera on a paved path through a park. The mother is on the left, wearing a light blue tunic and jeans. The father is on the right, wearing a blue checkered shirt and jeans. A young child is in the middle, holding hands with both parents. The path is surrounded by lush green trees and grass.

Myths and Facts

Myth

LPR cameras negatively impact communities of color.

Fact

Groups such as the historic Oakland, CA Chapter of the NAACP have endorsed Flock LPR **specifically because it reduces bias in policing:**

“These cameras are designed to detect only vehicles associated with a crime, removing the subjective judgment that too often leads to disproportionate stops and harmful interactions with Black and Brown residents.”

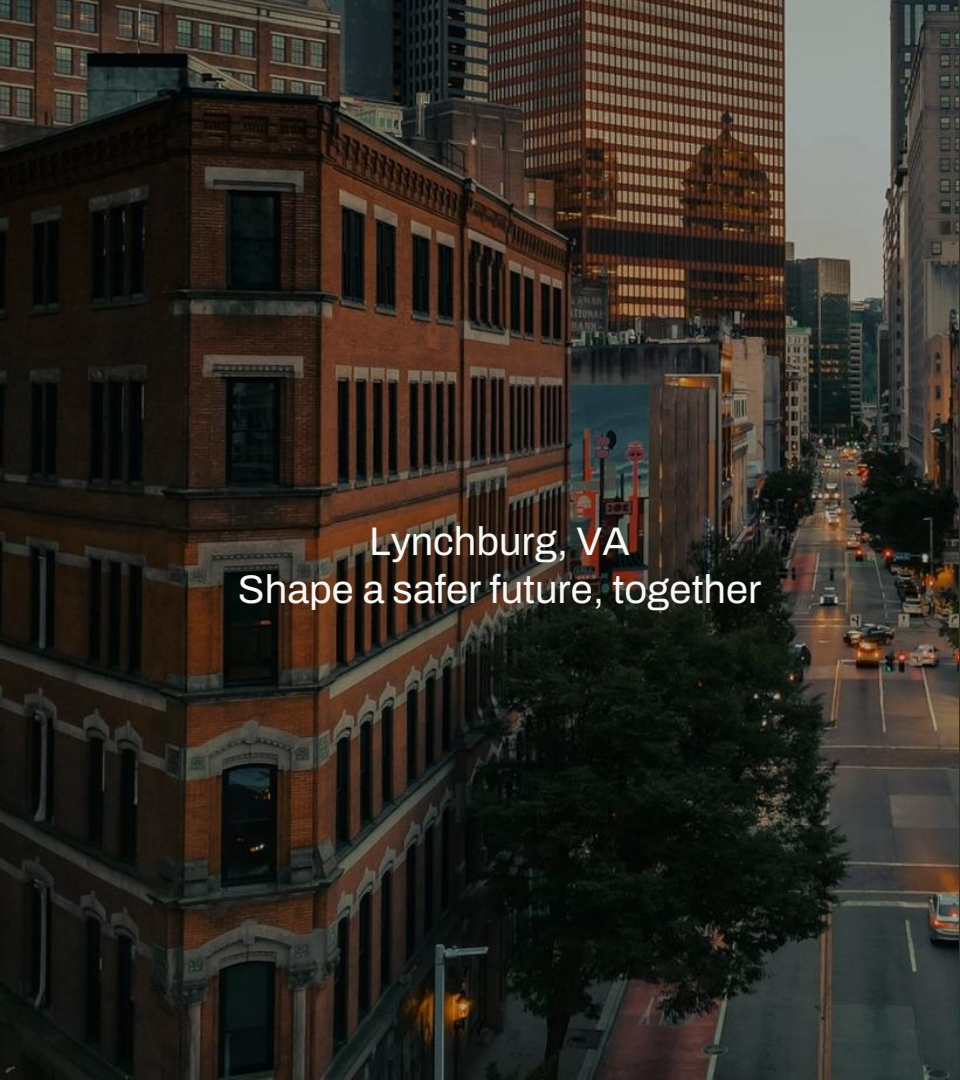
Myth

LPRs don't have an impact on crime.

Fact

San Diego Mayor Todd Gloria attributed the **20% decline in auto theft** to Flock LPR. San Francisco Mayor Daniel Lurie credited Flock LPR for the **41% decrease in auto theft while increasing arrests for auto theft cases by 46%.**

Flock has been used to solve **30% of homicides in Oakland and San Diego.**



Lynchburg, VA
Shape a safer future, together

Thank You

AGENDA ITEM SUMMARY

MEETING DATE

May 12, 2026

PRESENTED BY

Wyatt Woody, Director of Parks and Recreation

AGENDA ITEM # IV.4

Summer Youth Activities

RECOMMENDATION

An overview of youth recreation and activities for the upcoming summer months.

SUMMARY

Staff will highlight some of the offerings to help our City's youth have fun and stay cool while school is out.

PRIOR ACTION(S)

N/A

FISCAL IMPACT

N/A

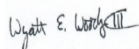
CONTACT(S)

Wyatt Woody, Director of Parks and Recreation

ATTACHMENT(S)

1. Presentation

REVIEWED BY



Wyatt Woody, Director of Parks and Recreation

Date: May 07, 2026



Date: May 07, 2026

Kent White, Assistant City Manager



Alicia Finney-Andrews, Clerk of Council

Date: May 07, 2026

SUMMER YOUTH ACTIVITIES

May 12, 2026



SUMMER COOLING ACTIVITIES

- **Friday Snow Cones at Miller Park**
 - Snow cones for kids
 - Food Trucks
 - Water activities
- **Splash Party at Miller Park**
 - Water Resources, Library and Parks and Recreation collaboration
 - Water play for kids and families
 - Water themed activities and stories
- **Pop-up cooling events (extreme heat days)**
 - Lynchburg Fire Department Spray Downs
 - Misting stations
 - Snow cones for kids
- **Cooling/Water Days (Neighborhood Centers)**
 - Open to the public
 - August 3rd – 14th
- **Indoor activities**
 - Monthly family movie (Miller Center Auditorium)
 - Ice Cream Social (Miller Center)



NEIGHBORHOOD CENTER SUMMER CAMPS

- Water games and competitions
- Cool down treats
- Fire Department spray downs
- Field Trips
- Arts/Crafts (Jackson Heights)
- Swimming (Randolph College)
- Fun Fridays (Fairview Neighborhood Center)



SUMMER LUNCH PROGRAM

- Sponsored by Lynchburg City Schools
- In partnership with Lynchburg Public Library and Parks and Recreation
- Miller Center
 - Mondays and Wednesdays, 11a – 1p
 - Lunch provided to any child 18 and under for 9 weeks



SUMMER LIBRARY PROGRAMS

- **Family Friendly Activities**

- Storytime
- Crafts & games
- LEGO Club
- Local performances
- Movie matinees

- **Bookmobile**

- Scheduled stops in all Wards
- Programs, activities, library cards
- Community events



- **Summer Reading Program**

- Dinosaur-themed reading
- Win prizes
- For youth of all ages
- June 1 through August 8



SUMMER ACTIVITIES

- **Arts/Crafts**
 - Pottery and painting (Jackson Heights Art Studio)
 - Performance – dance and tap
 - Craft night out

- **Athletics**
 - Soccer camps
 - Tennis camps

- **Nature and Outdoor**
 - Canoe/Kayak Rentals (Ivy Creek Park)
 - Learn your mushrooms
 - BioBlitz (Ivy Creek Park)
 - Batteau Fest

- **Neighborhood Centers**
 - Play groups
 - Workforce readiness and job placement (16+)
 - Sing it, say it, dance 2 it
 - Summer Lunch & Play

- **Summer Camps**
 - Master Chef Jr.
 - World Cup STEM Camp
 - Waterbugs



YOUTH ATHLETIC LEAGUES

- **Lynchburg Little League**
 - Baseball – 21 teams – 229 players
 - Softball – 4 teams – 55 players
- **Lynchburg Parks and Recreation Flag Football**
 - 18 teams – 176 players
- **Lynchburg United Football**
 - 4 teams – 134 players
- **Central Virginia United Soccer**
 - Returning to the City – Fall 2026



FOR MORE INFORMATION

- **Promotion**

- Digital – Social Media
- Flyer – Physical and electronic distribution

- **Summer Cooling Webpage**

- Activity schedule (ongoing updates)
- Cooling Center information
- Sprayground and Splash pad information
- Summer food access schedule
- Library Hub programming





Protecting Lynchburg's Taxpayers:

Review of Liberty University Enrollment Projection Used in Recent Bond Rating Presentations

Councilmember Martin J. Misjuns

May 12, 2026



Purpose of this Review

Fulfill Oversight Responsibility

Agenda item IV.5 provides a structured opportunity to review how information was developed and shared with rating agencies.

Ensure Legal Compliance

Confirm City practices align with the full scope of federal securities antifraud provisions, not just the Official Statement.

Protect Taxpayers & Credibility

Identify gaps, recommend protective actions, and maintain public trust and access to capital markets.

Strengthen Institutional Practices

Turn this situation into an opportunity to improve disclosure policies and procedures for the long term.



Key Facts: What Happened

- 1 During preparations for the \$71.9M Series 2026 GO Bonds, City officials shared a projection that Liberty University planned to increase on-campus enrollment to ~30,000 students by 2031 with rating agencies (Moody's, S&P, Fitch).
- 2 This projection was incorporated into S&P's public April 10, 2026 rating report as a positive/stabilizing factor supporting the AA+ rating.
- 3 It was later acknowledged internally that the projection had "no source," staff "got ahead of itself," and it "may or may not be accurate."
- 4 Liberty University has publicly stated it has no such expansion plans beyond current capacity.
- 5 The information originated with the City, entered the public domain via a third-party report widely relied upon by investors, and was subsequently walked back.



Legal Framework: Antifraud Provisions Apply Broadly

The Official Statement is central — but not the only document that matters.

SEC Staff Legal Bulletin No. 21 (Feb 2020)¹

The antifraud provisions (Section 10(b), Rule 10b-5) apply to ANY statement by a municipal issuer that is “reasonably expected to reach investors and the trading markets” — regardless of medium, intended audience, or whether it was published for securities purposes. This explicitly includes presentations to rating agencies and information appearing in their public reports.

Harrisburg, PA Precedent (2013)²

First SEC enforcement action against a municipality for misleading statements OUTSIDE formal disclosure documents (budget reports, financial statements, mayor’s address). The SEC warned that public statements affecting the “total mix” of information available to investors can create liability.

Materiality Standard³

A fact is material if there is a substantial likelihood a reasonable investor would view it as significantly altering the total mix of information. A projection presented as supporting a credit rating and later disavowed meets this threshold.



Gaps in the Prior Staff Response

The prior response correctly notes the OS was clean but significantly understates broader risks.

Prior Claim:

“Unofficial statements do not create liability”

Reality: Incomplete. Any statement reasonably expected to reach investors and the trading markets — including presentations to rating agencies and resulting public S&P reports — is subject to antifraud standards (SLB 21)¹.

Prior Claim:

“No SEC enforcement exposure because not in the OS”

Reality: Overly narrow. The SEC has pursued misleading information in various contexts that affect the market, including information provided to rating agencies that appears in public reports.

Prior Claim:

“No need for correction”

Reality: Legally debatable and practically unwise. For credibility with citizens, rating agencies, and the market, a public clarification is advisable. The S&P report remains public with the original language.

Prior Claim:

Dismissal of reputational & market risks

Reality: Real and material. Affects future rating agency interactions, investor confidence, and potentially long-term borrowing costs. Public controversy already exists.

¹<https://www.sec.gov/rules-regulations/staff-guidance/staff-legal-bulletins/application-antifraud-provisions-staff-legal-bulletin-21>



Risks to the City and Taxpayers

Legal / Regulatory

Potential SEC scrutiny or enforcement (colorable basis exists). City-level liability as issuer remains. Individual liability for those who provided the information.

Reputational & Credibility

Damage with rating agencies, investors, media, and citizens. Perception that optimistic projections without verified sources were used to support the credit narrative.

Market & Financial

Potential impact on future ratings/outlooks. Possible effect on borrowing costs over time. Investor confidence in the City's overall disclosure practices.

Governance & Taxpayer Protection

Strong disclosure practices protect the City's access to efficient capital markets. Weak practices expose taxpayers to avoidable risks and costs.



Proposed Council Resolution

Key Elements (Full text available as handout)

- 1 Affirms commitment to full compliance with federal securities laws, including antifraud provisions applicable to statements reasonably expected to reach investors and trading markets.
- 2 Directs staff to issue a clear public clarification on the enrollment projection and notify rating agencies, with report to Council within 30 days.
- 3 Directs engagement of independent outside securities counsel (separate from transaction counsel) to review the matter and recommend enhancements to disclosure policies — report within 60 days.
- 4 Directs review and updating of disclosure policies and procedures, including vetting processes for information shared with rating agencies and training for relevant personnel.
- 5 Affirms the City will not indemnify or advance funds for fines/penalties arising from willful or reckless violations of securities laws by individuals. Defense costs addressed per existing policies and insurance, with review of current indemnification provisions.



Recommended Next Steps

Immediate	Issue public clarification statement and notify rating agencies of the updated understanding of the enrollment projection.
Short-Term (30 days)	Engage independent outside securities counsel for a focused review and recommendations on disclosure practices.
Medium-Term (60 days)	Update disclosure policies and procedures with specific protocols for rating agency communications and forward-looking statements.
Ongoing	Implement training for relevant staff and officials on securities disclosure obligations, including the broader reach of antifraud rules.



Questions for Discussion

1. Was the enrollment projection presented to rating agencies with specific caveats, sourcing details, or as unverified/preliminary?
2. Has S&P (or other rating agencies) been notified of the updated understanding?
3. What internal process currently exists for reviewing and documenting information shared during rating presentations?
4. Would staff support issuing a public clarification to address the record and maintain transparency?
5. Are there opportunities to strengthen disclosure policies or training in light of this experience?



Protecting the Interests of our Taxpayers Through Transparency and Strong Practices

This review and the proposed resolution are offered in the spirit of strengthening Lynchburg's governance, protecting taxpayers, and ensuring we meet the highest standards expected of municipal issuers.

Councilmember Martin J. Misjuns

May 12, 2026